STATE OF MAINE DEPARTMENT OF ENVIRONMENTAL PROTECTION





MELANIE LOYZIM COMMISSIONER

October 25, 2024

Mr. Roland Arsenault Superintendent P.O. Box 160 Rumford, ME, 04276

> Sent via electronic mail Delivery confirmation requested

RE: Maine Pollutant Discharge Elimination System (MEPDES) Permit ##ME0100552

Maine Waste Discharge License (WDL) Application ##W002686-6D-J-R

Finalized MEPDES Permit

Dear Roland:

Enclosed please find a copy of your final MEPDES permit and Maine WDL which was approved by the Department of Environmental Protection. Please read this permit and its attached conditions carefully. Compliance with this license will protect water quality.

Any interested person aggrieved by a Department determination made pursuant to applicable regulations, may appeal the decision following the procedures described in the attached DEP FACT SHEET entitled "Appealing a Commissioner's Licensing Decision."

If you have any questions regarding the matter, please feel free to contact me.

Your Department compliance inspector copied below is also a resource that can assist you with compliance. Please do not hesitate to contact them with any questions.

Thank you for your efforts to protect and improve the waters of the great state of Maine!

Sincerely,

Benjamin S Fendleton

Benjamin Pendleton Division of Water Quality Management Bureau of Water Quality ph: 207-592-6871

Rumford Mexico Sewerage District October 25, 2024 Page 2 of 2

Enc.

ec: James Knight, MEDEP
Laura Crossley, MEDEP
Irene Saumur, MEDEP
Megan Griffin, MEDEP
Lori Mitchell, MEDEP
Kathryn Rosenberg, USEPA
Sandy Mojica, USEPA
Richard Carvalho, USEPA



STATE OF MAINE DEPARTMENT OF ENVIRONMENTAL PROTECTION 17 STATE HOUSE STATION AUGUSTA, ME 04333

DEPARTMENT ORDER

IN THE MATTER OF

APPROVAL) RENEWAL
W002686-6D-J-R)
ME0100552) WASTE DISCHARGE LICENSE
PUBLICLY OWNED TREATMENT WORKS) AND
MEXICO, OXFORD COUNTY, MAINE) ELIMINATION SYSTEM PERMIT
RUMFORD-MEXICO SEWERAGE DISTRICT) MAINE POLLUTANT DISCHARGE

In compliance with the applicable provisions of *Pollution Control*, 38 M.R.S. §§ 411 – 424-C, *Water Classification Program*, 38 M.R.S. §§ 464 – 470 and *Federal Water Pollution Control Act*, Title 33 U.S.C. § 1251 *et seq*, and applicable rules of the Department of Environmental Protection (Department), the Department has considered the application of the RUMFORD-MEXICO SEWERAGE DISTRICT (District), with its supportive data, agency review comments, and other related materials on file and FINDS THE FOLLOWING FACTS:

APPLICATION SUMMARY

On October 30, 2020, the Department accepted as complete for processing, a renewal application from the District for Maine Pollutant Discharge Elimination System (MEPDES) permit ME0100552/Waste Discharge License WDL W002686-6D-I-R (permit), which was issued by the Department on December 9,2015, for a five-year term. The December 9,2015 permit authorized the monthly average discharge of up to 2.65 million gallons per day (MGD) of secondary treated wastewater to the Androscoggin River, Class C, in Mexico, Maine.

PERMIT SUMMARY

This permitting action is carrying forward all the terms and conditions of the December 2, 2015, permitting action except that this permit is:

- 1. Establishing a seasonal monitoring requirement for *Escherichia coli (E. coli)* bacteria from April 15th October 31st starting from the authorization date on this permit. This permit is also establishing a monthly average limit not to exceed a geometric mean of 100 CFU or MPN per 100 milliliters and daily maximum limit or 236 CFU or MPN per 100 milliliters, instantaneous, in accordance with *Standards for classification of fresh surface waters* 38 M.R.S. §465 (4)(B).
- 2. Reestablishing a seasonal (June 1- September 30) monitoring requirement for Total Phosphorus and Orthophosphate in accordance with the approved 2005 Total Maximum Daily Load (TMDL) for the Androscoggin River.
- 3. Updating Special Condition A, *Effluent Limitations and Monitoring Requirements*, footnote 1, Sampling to include using sufficiently sensitive methods.

PERMIT SUMMARY (cont'd)

- 4. Updating Special Condition A, *Effluent Limitations and Monitoring Requirements*, footnote 6, Mercury to the Department's current requirements.
- 5. Updating the Special Condition B, *Narrative Effluent Limitations*, to the Department's most current language.
- 6. Updated Special Condition L. (Monitoring and Reporting) to the Departments most current language.

CONCLUSIONS

BASED on the findings in the attached permit and incorporated Fact Sheet dated October 25, 2024, and subject to the Conditions listed below, the Department makes the following CONCLUSIONS:

- 1. The discharge, either by itself or in combination with other discharges, will not lower the quality of any classified body of water below such classification.
- 2. The discharge, either by itself or in combination with other discharges, will not lower the quality of any unclassified body of water below the classification which the Department expects to adopt in accordance with state law.
- 3. The provisions of the State's antidegradation policy, 38 M.R.S. §464(4)(F), will be met, in that:
 - (a) Existing in-stream water uses and the level of water quality necessary to protect and maintain those existing uses will be maintained and protected;
 - (b) Where high quality waters of the State constitute an outstanding national resource, that water quality will be maintained and protected;
 - (c) Where the standards of classification of the receiving water body are not met, the discharge will not cause or contribute to the failure of the water body to meet the standards of classification;
 - (d) Where the actual quality of any classified receiving water body exceeds the minimum standards of the next highest classification that higher water quality will be maintained and protected; and
 - (e) Where a discharge will result in lowering the existing water quality of any water body, the Department has made the finding, following opportunity for public participation, that this action is necessary to achieve important economic or social benefits to the State.
- 4. The discharge will be subject to effluent limitations that require application of best practicable treatment as defined in Maine law, 38 M.R.S. §414-A(1)(D).

ACTION

THEREFORE, the Department APPROVES the above noted application of the RUMFORD-MEXICO SEWERAGE DISTRICT to discharge a monthly average flow of up to 2.65 MGD of secondary treated wastewater to the Androscoggin River, Class C, in Mexico, Maine, SUBJECT TO THE ATTACHED CONDITIONS, and all applicable standards and regulations including:

- 1. "Maine Pollutant Discharge Elimination System Permit Standard Conditions Applicable to All Permits," revised July 1, 2002, copy attached.
- 2. The attached Special Conditions, including any effluent limitations and monitoring requirements.
- 3. This permit becomes effective upon the date of signature below and expires at midnight five (5) years after that date. If a renewal application is timely submitted and accepted as complete for processing prior to the expiration of this permit, the terms and conditions of this permit and all subsequent modifications and minor revisions thereto remain in effect until a final Department decision on the renewal application becomes effective. [Maine Administrative Procedure Act, 5 M.R.S. § 10002 and Rules Concerning the Processing of Applications and Other Administrative Matters, 06-096 C.M.R. ch. 2 § (21)(A) (effective September 15, 2024)].

DONE AND DATED AT AUGUSTA, MAINE, THIS 29 DAY OF October , 2024.

COMMISSIONER OF ENVIRONMENTAL PROTECTION

BY: Brian Kavanah

For: Melanie Loyzim, Commissioner

PLEASE NOTE ATTACHED SHEET FOR GUIDANCE ON APPEAL PROCEDURES

Date of initial receipt of application October 16, 2020.

Filed
October 29, 2024
State of Maine
Board of Environmental
Protection

Date filed with Board of Environmental Protection:

Date of application acceptance October 30, 2020.

This Order prepared by Benjamin Pendleton, Bureau of Water Quality

A. EFFLUENT LIMITATIONS AND MONITORING REQUIREMENTS

1. The District is authorized to discharge secondary treated sanitary wastewater from **Outfall #001A** to the Androscoggin River. Such discharges shall be limited and monitored by the District as specified below (1):

Effluent Characteristic Discharge Limitations Minimum

Minimum

Monitoring Requirements

Elliucht Characteristic			Dischar	ge Elillitations			Withing ite	quii ciiiciits
	Monthly Average	<u>Weekly</u> Average	<u>Daily</u> Maximum	Monthly Average	Weekly Average	<u>Daily</u> Maximum	Measurement Frequency	<u>Sample</u> Type
Flow [50050]	2.65 MGD [03]	Average	Report MGD				Continuous [99/99]	Recorder [RC]
BOD ₅ [00310]	663 lbs./day [26]	995 lbs./day [26]	1,105 lbs./day [26]	30 mg/L [19]	45 mg/L [19]	50 mg/L [19]	2/Week [02/07]	Composite [24]
BOD ₅ Percent Removal ⁽²⁾ [81010]				85% [23]			1/Month [01/30]	Calculate [CA]
TSS [00530]	663 lbs./day [26]	995 lbs./day [26]	1,105 lbs./day [26]	30 mg/L [19]	45 mg/L [19]	50 mg/L [19]	2/Week [02/07]	Composite [24]
TSS Percent Removal (2) [81011]				85% [23]			1/Month [01/30]	Calculate [CA]
Settleable Solids [00545]						0.3 mL/L [25]	5/Week [05/07]	Grab [GR]
E. coli Bacteria (3) (April 15 th – October 31 st) [31633]				100/100 mL ⁽⁴⁾ [13]		236/100 mL ⁽⁴⁾ [13]	2/Week [02/07]	Grab [GR]
Total Residual Chlorine (5)						1.0 mg/L [19]	5/Week [05/07]	Grab [GR]
pH [00400]						6.0 – 9.0 SU [12]	1/ Day [01/01]	Grab [GR]

The italicized numeric values bracketed in the table and in subsequent text are code numbers that Department personnel utilize to code the monthly Discharge Monitoring Reports. Footnotes: See Pages 8 through 11 of this permit for applicable footnotes.

A. EFFLUENT LIMITATIONS AND MONITORING REQUIREMENTS (cont'd

1. The District is authorized to discharge secondary treated sanitary wastewater from **Outfall #001A** to the Androscoggin River. Such discharges shall be limited and monitored by the District as specified below ⁽¹⁾:

Effluent Characteristic Discharge Limitations Monitoring Requirements

mucht Characteristic			Discharge L	IIIIItutions			monitoring ite	quiremes
	<u>Monthly</u>	<u>Weekly</u>	<u>Daily</u>	<u>Monthly</u>	Weekly	<u>Daily</u>	Measurement	Sample
	<u>Average</u>	<u>Average</u>	<u>Maximum</u>	<u>Average</u>	<u>Average</u>	<u>Maximum</u>	<u>Frequency</u>	<u>Type</u>
Orthophosphate ⁽⁶⁾ (June 1 st – Sept. 30 th) [04175]	Report lbs./day [26]		Report lbs./day	Report mg/L		Report mg/L	1/Month [01/30]	Composite [24]
Total Phosphorus ⁽⁶⁾ (June 1 – Sept. 30) [00665]	Report lbs./day [26]		Report lbs./day	Report mg/L		Report mg/L	1/Month [01/30]	Composite [24]
Aluminum (Total) [01105]	0.84 lbs./day [26]		1.8 lbs./day [26]	Report ug/L [28]		Report ug/L [28]	1/Year [01/YR]	Composite [24]
Copper (Total) [01042]	2.3 lbs./day [26]		0.74 lbs./day [26]	Report ug/L [28]		Report ug/L [28]	1/Year [01/YR]	Composite [24]
Lead (Total) [01051]	0.12 lbs./day [26]			Report ug/L [28]			1/Year [01/YR]	Composite [24]
Zinc (Total) [01092]	2.8 lbs./day [26]		11.7 lbs./day <i>[26]</i>	Report ug/L [28]		Report ug/L [28]	1/Year [01/YR]	Composite [24]
Mercury (Total) (7) [71900]				11.7 ng/L [3M]		17.6 ng/L [3M]	1/Year [01/YR]	Grab [GR]

The italicized numeric values bracketed in the table and in subsequent text are code numbers that Department personnel utilize to code the monthly Discharge Monitoring Reports. **Footnotes:** See Pages 8 through 11 of this permit for applicable footnotes.

A. EFFLUENT LIMITATIONS AND MONITORING REQUIREMENTS (cont'd)

SCREENING LEVEL TESTING – During the calendar year 2024, and every five years thereafter if a timely request for renewal has been made and the permit continues in force or is replaced by a permit renewal containing this requirement.

Effluent Characteristic	Discharge Limitations				Minimum Mor	nitoring Requirements
	Monthly <u>Average</u>	Daily <u>Maximum</u>	Monthly <u>Average</u>	Daily <u>Maximum</u>	Measurement <u>Frequency</u>	Sample <u>Type</u>
Whole Effluent Toxicity (WET) (8)						
A-NOEL Ceriodaphnia dubia [TDA3B] (Water Flea)				Report % [23]	1/Year [01/YR]	Composite [24]
Salvelinus fontinalis [TDA6F] (Brook trout)				Report % [23]	1/Year [01/YR]	Composite [24]
C-NOEL Ceriodaphnia dubia [TBP3B]				Report % [23]	1/Year [01/YR]	Composite [24]
(Water Flea) Salvelinus fontinalis [TBQ6F] (Brook trout)				Report % [23]	1/Year [01/YR]	Composite [24]
Priority Pollutants (9),(11) [50008]				Report ug/L [28]	1/Year [01/YR]	Composite/Grab [24/GR]
Analytical Chemistry (10),(11) [51477]				Report ug/L [28]	1/Quarter <i>[01/90]</i>	Composite/ Grab [24/GR]

The italicized numeric values bracketed in the table and in subsequent text are code numbers that Department personnel utilize to code the monthly Discharge Monitoring Reports. **Footnotes:** See Pages 8 through 11 of this permit for applicable footnotes.

A. EFFLUENT LIMITATIONS AND MONITORING REQUIREMENTS (cont'd)

Footnotes:

1. **Monitoring** – Influent sampling must be conducted at the headworks building influent channel. Effluent sampling must be conducted at the end of the chlorine contact chamber but prior to the discharge pipe. Any change in sampling location must be approved by the Department in writing.

Sampling and analysis must be conducted in accordance with; a) methods approved in 40 Code of Federal Regulations (CFR) Part 136, b) alternative methods approved by the Department in accordance with the procedures in 40 CFR Part 136, or c) as otherwise specified by the Department. Samples that are sent out for analysis shall be analyzed by a laboratory certified by the State of Maine's Department of Human Services for wastewater testing. Samples that are sent to another POTW licensed pursuant to *Waste discharge licenses*, 38 M.R.S. § 413 or laboratory facilities that analyze compliance samples in-house are subject to the provisions and restrictions of *Maine Comprehensive and Limited Environmental Laboratory Certification Rules*, 10-144 C.M.R. ch. 263 (effective May 15, 2023). If the District monitors any pollutant more frequently than required by the permit using test procedures approved under 40 CFR Part 136 or as specified in this permit, the results of this monitoring must be included in the calculation and reporting of the data submitted in the Discharge Monitoring Report.

In accordance with 40 C.F.R. § 122.44(i)(1)(iv), the District must monitor according to sufficiently sensitive test procedures (i.e., methods) approved under 40 CFR Part 136 or required under 40 C.F.R. chapter I, subchapter N or O, for the analysis of pollutants or pollutant parameters (except WET). A method is "sufficiently sensitive" when: 1) The method minimum level (ML) is at or below the level of the effluent limitation established in the permit for the measured pollutant or pollutant parameter; or 2) The method has the lowest ML of the analytical methods approved under 40 C.F.R. Part 136 or required under 40 C.F.R. chapter I, subchapter N or O for the measured pollutant or pollutant parameter. The term "minimum level" refers either to the sample concentration equivalent to the lowest calibration point in a method or a multiple of the method detection limit (MDL), whichever is higher. Minimum levels may be obtained in the following ways: they may be published in a method; they may be based on the lowest acceptable calibration point used by a laboratory; or they may be calculated by multiplying the MDL in a method, or the MDL determined by a laboratory, by a factor.

- 2. **Percent Removal** The treatment facility must maintain a minimum of 85 percent removal of both biochemical oxygen demand and total suspended solids for all flows receiving secondary treatment. The percent removal shall be calculated based on influent and effluent concentration values.
- 3. *E. coli* bacteria -E. *coli* bacteria limits and monitoring requirements are seasonal and apply between April 15 and October 31 of each year. The Department reserves the

A. EFFLUENT LIMITATIONS AND MONITORING REQUIREMENTS (cont'd)

Footnotes:

right to require year-round disinfection to protect the health, safety, and welfare of the public.

- 4. *E. coli* bacteria reporting The monthly average *E. coli* bacteria limitation is a geometric mean limitation and sample results must be reported as such. Results should be expressed in CFU or MPN.
- 5. TRC Monitoring Limitations and monitoring requirements are in effect any time elemental chlorine or chlorine-based compounds are utilized to disinfect the discharge(s). The District must utilize a USEPA-approved test method capable of bracketing the TRC limitations specified in this permitting action. Monitoring for TRC is only required when elemental chlorine or chlorine-based compounds are in use for effluent disinfection. For instances when a facility has not disinfected with chlorine-based compounds for an entire reporting period, the facility must report "NODI-9" for this parameter on the monthly DMR or "N9" if the submittal is an electronic DMR.
- 6. **Total phosphorus and Orthophosphate** See **Attachment A** of this permit for Department protocols.
- 7. Mercury The District must conduct all mercury monitoring required by this permit or required to determine compliance with interim limitations established pursuant to 06-096 C.M.R. 519 in accordance with the USEPA's "clean sampling techniques" found in USEPA Method 1669, Sampling Ambient Water For Trace Metals At EPA Water Quality Criteria Levels. All mercury analysis must be conducted in accordance with USEPA Method 1631, Determination of Mercury in Water by Oxidation, Purge and Trap, and Cold Vapor Fluorescence Spectrometry. Go to https://www.maine.gov/dep/water/wd/municipal_industrial/index.html and click on "Whole Effluent Toxicity, Chemistry, and Mercury Reporting Forms" for a reporting form for mercury test results. Compliance with the monthly average limitation established in Special Condition A of this permit will be based on the cumulative arithmetic mean of all mercury tests results that were conducted utilizing sampling Method 1669 and analysis Method 1631E on file with the Department for this facility.
- 8. Whole effluent toxicity (WET) testing Definitive WET testing is a multi-concentration testing event [a minimum of five dilutions bracketing the critical acute (modified acute) and chronic dilution of 1.0% and 0.25% respectively], which provides a point estimate of toxicity in terms of No Observed Effect Level, commonly referred to as NOEL or NOEC. A-NOEL is defined as the acute no observed effect level with survival as the end point. C-NOEL is defined as the chronic no observed effect level with survival, reproduction, and growth as the end points. The critical acute and chronic

A. EFFLUENT LIMITATIONS AND MONITORING REQUIREMENTS (cont'd)

Footnotes:

thresholds were derived as the mathematical inverse of the applicable modified acute and chronic dilution factors of 102:1 and 407:1, respectively.

- a. **Surveillance level testing** Waived pursuant to 06-096 C.M.R. ch. 530 § (2)(D)(3)(b).
- b. **Screening level testing** Beginning in the calendar year 2024 and every five years thereafter if a timely request for renewal has been made and the permit continues in force, or is replaced by a permit renewal containing this requirement, the District must conduct screening level acute and chronic WET testing on the water flea (*Ceriodaphnia dubia*) and the brook trout (*Salvelinus fontinalis*) at a minimum frequency of once per year (1/Year).

Test results must be submitted to the Department not later than the next Discharge Monitoring Report (DMR) required by the permit, provided, however, the District may review the toxicity reports for up to 10 business days of their availability before submitting them. The District must evaluate test results being submitted and identify to the Department possible exceedances of the critical acute and chronic water quality thresholds of 1.0% and 0.25%, respectively.

Toxicity tests must be conducted by an experienced laboratory approved by the Department. The laboratory must follow procedures as described in the following USEPA methods manuals as modified by Department protocol for salmonids.

- a. <u>Short Term Methods for Estimating the Chronic Toxicity of Effluent and Receiving Water to Freshwater Organisms</u>, Fourth Edition, October 2002, EPA-821-R-02-013.
- b. <u>Methods for Measuring the Acute Toxicity of Effluent and Receiving Waters to Freshwater and Marine Organisms</u>, Fifth Edition, October 2002, EPA-821-R-02-012.

Results of WET tests must be reported on the "Whole Effluent Toxicity Report Fresh Waters" form each time a WET test is performed. The form can be found at: https://www.maine.gov/dep/water/wd/municipal_industrial/index.html

The District must analyze the effluent for the analytical chemistry and priority pollutant parameters specified on the "WET and Chemical Specific Data Report Form" form each time a WET test is performed. The form can be found at: https://www.maine.gov/dep/water/wd/municipal industrial/index.html

A. EFFLUENT LIMITATIONS AND MONITORING REQUIREMENTS (cont'd)

Footnotes:

- 9. **Priority Pollutant** Refers to those pollutants listed in their respective categories on the "WET and Chemical Specific Data Report Form" found at: https://www.maine.gov/dep/water/wd/municipal industrial/index.html
 - a. **Surveillance level testing** Waived pursuant to 06-096 C.M.R. ch. 530 § (2)(D)(3)(b).
 - b. **Screening level testing** Beginning in the calendar year 2024 and every five years thereafter if a timely request for renewal has been made and the permit continues in force, or is replaced by a permit renewal containing this requirement, the District must conduct screening level testing for analytical chemistry at a minimum frequency of once per year (1/year).
- 10. **Analytical Chemistry** Refers to those pollutants listed in their respective categories on the "WET and Chemical Specific Data Report Form" found at: https://www.maine.gov/dep/water/wd/municipal industrial/index.html
 - a. **Surveillance level testing** Waived pursuant to 06-096 C.M.R. ch. 530 § (2)(D)(3)(b).
 - b. **Screening level testing** Beginning in the calendar year 2024 and every five years thereafter if a timely request for renewal has been made and the permit continues in force, or is replaced by a permit renewal containing this requirement, the District must conduct screening level testing for analytical chemistry at a minimum frequency of once per quarter (1/quarter).
- 11. **Analytical Chemistry and Priority Pollutant Testing** Testing must be conducted on samples collected at the same time as those collected for whole effluent toxicity tests. Priority pollutant and analytical chemistry testing must be conducted using methods that permit detection of a pollutant at existing levels in the effluent or that achieve minimum reporting levels of detection as specified by the Department.

Test results must be submitted to the Department not later than the next DMR required by the permit, provided, however, that the District may review the toxicity reports for up to 10 business days of their availability before submitting them. The District must evaluate test results being submitted and identify to the Department, possible exceedances of the acute, chronic or human health Ambient Water Quality Criteria (AWQC) as established in *Surface Water Quality Criteria for Toxic Pollutants*, 06-096 C.M.R. ch. 584 (effective February 16, 2020). For the purposes of DMR reporting, enter a "1" for <u>yes</u>, testing done this monitoring period or "N9" monitoring <u>not required</u> this period.

B. NARRATIVE EFFLUENT LIMITATIONS

- 1. The District must not discharge effluent that contains a visible oil sheen, foam or floating solids at any time which would impair the uses designated by the classification of the receiving waters.
- 2. The District must not discharge effluent that contains materials in concentrations or combinations which are hazardous or toxic to aquatic life, or which would impair the uses designated by the classification of the receiving waters.
- 3. The District must not discharge effluent that imparts color, taste, turbidity, toxicity, radioactivity, or other properties which cause those waters to be unsafe for the designated uses and characteristics ascribed to their classification.
- 4. The District must not discharge effluent that lowers the quality of any classified body of water below such classification or lower the existing quality of any body of water if the existing quality is higher than the classification.

C. TREATMENT PLANT OPERATOR

The person who has the management responsibility over the treatment facility must hold a Maine **Grade IV** certificate (or higher) or must be a Maine Registered Professional Engineer pursuant to *Sewerage Treatment Operators*, Title 32 M.R.S. Sections 4171-4182, and *Regulations for Wastewater Operator Certification*, 06-096 C.M.R. ch. 531 (effective July 24, 2023). All proposed contracts for facility operation by any person must be approved by the Department before the District may engage the services of the contract operator.

D. LIMITATIONS FOR INDUSTRIAL USERS

Pollutants introduced into the wastewater collection and treatment system by a non-domestic source (user) must not pass through or interfere with the operation of the treatment system. The District must conduct an Industrial Waste Survey (IWS) any time a new industrial user proposes to discharge within its jurisdiction; an existing user proposes to make a significant change in its discharge; or at an alternative minimum once every permit cycle and submit the results to the Department. The IWS must identify, in terms of character and volume of pollutants, any Significant Industrial Users discharging into the POTW subject to Pretreatment Standards under section 307(b) of the federal Clean Water Act, 40 CFR Part 403 (general pretreatment regulations) or *Pretreatment Program*, 06-096 C.M.R. ch. 528 (last amended March 17, 2008).

E. AUTHORIZED DISCHARGES

The District is authorized to discharge only in accordance with 1) the District's General Application for Waste Discharge Permit, accepted for processing on October 30, 2020; 2) the terms and conditions of this permit; and 3) only from Outfall #001A. Discharges of wastewater from any other point source(s) are not authorized under this permit and must be reported in accordance with Standard Condition D(1)(f), *Twenty-four-hour reporting*, of this permit.

F. NOTIFICATION REQUIREMENT

In accordance with Standard Condition D, the District must notify the Department of the following.

- 1. Any introduction of pollutants into the wastewater collection and treatment system from an indirect discharger in a primary industrial category discharging process wastewater; and
- 2. Any substantial change (increase or decrease) in the volume or character of pollutants being introduced into the wastewater collection and treatment system by a source introducing pollutants into the system at the time of permit issuance.
- 3. For the purposes of this section, notice regarding substantial change must include information on:
 - (a) the quality and quantity of wastewater introduced to the wastewater collection and treatment system; and
 - (b) any anticipated impact caused by the change in the quantity or quality of the wastewater to be discharged from the treatment system.

G. WET WEATHER FLOW MANAGEMENT PLAN

The treatment facility staff must maintain a current written Wet Weather Flow Management Plan to direct the staff on how to operate the facility effectively during periods of high flow. The Department acknowledges that the existing collection system may deliver flows exceeding the monthly average design capacity of the treatment plant during periods of high infiltration and rainfall.

The plan must conform to Department guidelines for such plans and shall include operating procedures for a range of intensities, address solids handling procedures (including septic waste and other high strength wastes if applicable) and provide written operating and maintenance procedures during the events. The plan must be kept on-site at all times and made available to Department and other regulatory personnel upon request. **The District must review their plan annually** and record any necessary changes to keep the plan up to date.

H. OPERATION & MAINTENANCE (O&M) PLAN

The District must have a current written comprehensive Operation & Maintenance (O&M) Plan for the treatment facility. The plan must provide a systematic approach by which the District must at all times, properly operate and maintain all facilities and systems of transport, treatment and control (and related appurtenances) which are installed or used by the District to achieve compliance with the conditions of this permit.

By December 31 of each year, or within 90 days of any process changes or minor equipment upgrades, the District must evaluate and modify the O&M Plan including site plan(s) and schematic(s) for the wastewater treatment facility to ensure that it is up to date. The O&M Plan must be kept on-site at all times and made available to Department and other regulatory personnel upon request.

Within 90 days of completion of new and or substantial upgrades of the wastewater treatment facility, the District must submit the updated O&M Plan to their Department inspector for review and comment.

I. DISPOSAL OF TRANSPORTED WASTES IN WASTEWATER TREATMENT FACILITY

During the effective period of this permit, the District is authorized to receive and introduce into the treatment process or solids handling stream up to a daily maximum of 25,000 gallons per day of transported wastes, subject to the following terms and conditions.

- 1. "Transported wastes" means any liquid non-hazardous waste delivered to a wastewater treatment facility by a truck or other similar conveyance that has different chemical constituents or a greater strength than the influent described on the facility's application for a waste discharge license. Such wastes may include, but are not limited to septage, industrial wastes or other wastes to which chemicals in quantities potentially harmful to the treatment facility or receiving water have been added.
- 2. The character and handling of all transported wastes received must be consistent with the information and management plans provided in application materials submitted to the Department.
- 3. At no time shall the addition of transported wastes cause or contribute to effluent quality violations. Transported wastes may not cause an upset of or pass through the treatment process or have any adverse impact on the sludge disposal practices of the wastewater treatment facility.

Wastes that contain heavy metals, toxic chemicals, extreme pH, flammable or corrosive materials in concentrations harmful to the treatment operation must be refused. Odors and traffic from the handling of transported wastes may not result in adverse impacts to the surrounding community. If any adverse effects exist, the receipt or introduction of

I. DISPOSAL OF TRANSPORTED WASTES IN WASTEWATER TREATMENT FACILITY (cont'd)

transported wastes into the treatment process or solids handling stream must be suspended until there is no further risk of adverse effects.

- 4. The District must maintain records for each load of transported wastes in a daily log which shall include at a minimum the following.
 - (a) The date;
 - (b) The volume of transported wastes received;
 - (c) The source of the transported wastes;
 - (d) The person transporting the transported wastes;
 - (e) The results of inspections or testing conducted;
 - (f) The volumes of transported wastes added to each treatment stream; and
 - (g) The information in (a) through (d) for any transported wastes refused for acceptance.

These records must be maintained at the treatment facility for a minimum of five years.

- 5. The addition of transported wastes into the treatment process or solids handling stream must not cause the treatment facility's design capacity to be exceeded. If, for any reason, the treatment process or solids handling facilities become overloaded, introduction of transported wastes into the treatment process or solids handling stream must be reduced or terminated in order to eliminate the overload condition.
- 6. Holding tank wastewater from domestic sources to which no chemicals in quantities potentially harmful to the treatment process have been added shall not be recorded as transported wastes but should be reported in the treatment facility's influent flow.
- 7. During wet weather events, transported wastes may be added to the treatment process or solids handling facilities only in accordance with a current Wet Weather Flow Management Plan approved by the Department that provides for full treatment of transported wastes without adverse impacts.
- 8. In consultation with the Department, chemical analysis is required prior to receiving transported wastes from new sources that are not of the same nature as wastes previously received. The analysis must be specific to the type of source and designed to identify concentrations of pollutants that may pass through, upset, or otherwise interfere with the facility's operation.
- 9. Access to transported waste receiving facilities may be permitted only during the times specified in the application materials and under the control and supervision of the person responsible for the wastewater treatment facility or his/her designated representative.

I. DISPOSAL OF TRANSPORTED WASTES IN WASTEWATER TREATMENT FACILITY (cont'd)

10. The authorization is subject to annual review and, with notice to the District and other interested parties of record, may be suspended or reduced by the Department as necessary to ensure full compliance with 06-096 C.M.R. ch. 555 of the Department's rules and the terms and conditions of this permit.

J. STATEMENT FOR REDUCED/WAIVED TOXICS TESTING

In accordance with 06-096 C.M.R. ch. 530 § 2(D)(4), and by December 31 of each calendar year, the District must provide the Department with a certification describing any of the following that have occurred since the effective date of this permit [ICIS Code 75305]. See Fact Sheet **Attachment E** for an acceptable certification form to satisfy this Special Condition.

- (a) Changes in the number or types of non-domestic wastes contributed directly or indirectly to the wastewater treatment works that may increase the toxicity of the discharge.
- (b) Changes in the operation of the treatment works that may increase the toxicity of the discharge.
- (c) Changes in industrial manufacturing processes contributing wastewater to the treatment works that may increase the toxicity of the discharge.

In addition, in the comments section of the certification form, the District must provide the Department with statements describing.

- (a) Changes in stormwater collection or inflow/infiltration affecting the facility that may increase the toxicity of the discharge; and
- (b) Increases in the type or volume of transported (hauled) wastes accepted by the facility.

The Department may require that routine screening or surveillance level testing be re-instated if it determines that there have been changes in the character of the discharge or if annual certifications described above are not submitted.

K. MONITORING AND REPORTING

Electronic Reporting

NPDES Electronic Reporting, 40 C.F.R. 127, requires MEPDES permit holders to submit monitoring results obtained during the previous month on an electronic DMR to the regulatory agency utilizing the USEPA electronic system.

Electronic DMRs submitted using the USEPA NetDMR system, must be:

K. MONITORING AND REPORTING (cont'd)

- 1. Submitted by a facility authorized signatory; and
- 2. Submitted no later than **midnight on the 15th day of the month** following the completed reporting period.

Documentation submitted in support of the electronic DMR may be attached to the electronic DMR. Toxics reporting must be done using the Department toxsheet reporting form. An electronic copy of the Toxsheet reporting document must be submitted to your Department compliance inspector as an attachment to an email. In addition, a hardcopy form of this sheet must be signed and submitted to your compliance inspector, or a copy attached to your NetDMR submittal will suffice. Documentation submitted electronically to the Department in support of the electronic DMR must be submitted no later than midnight on the 15th day of the month following the completed reporting period. Toxsheet reporting forms must be submitted electronically as an attachment to an email sent to your Department compliance inspector.

L. REOPENING OF PERMIT FOR MODIFICATIONS

In accordance with 38 M.R.S. § 414-A(5) and upon evaluation of the tests results or monitoring requirements specified in Special Conditions of this permitting action, new site specific information, or any other pertinent test results or information obtained during the term of this permit, the Department may, at any time, and with notice to the District, modify this permit to: (1) include effluent limits necessary to control specific pollutants or whole effluent toxicity where there is a reasonable potential that the effluent may cause water quality criteria to be exceeded; (2) require additional effluent or ambient water quality monitoring if results on file are inconclusive; or (3) change monitoring requirements or limitations based on new information.

M. SEVERABILITY

In the event that any provision(s), or part thereof, of this permit is declared to be unlawful by a reviewing court, the remainder of the permit shall remain in full force and effect and shall be construed and enforced in all aspects as if such unlawful provision, or part thereof, had been omitted, unless otherwise ordered by the court.

ATTACHMENT A

Protocol for Total Phosphorus Sample Collection and Analysis for Waste Water and Receiving Water Monitoring Required by Permits

Approved Analytical Methods: EPA 200.7 (Rev. 44), 365.1 (Rev. 2.0), (Lachat), 365.3, 365.4; SM 3120 B, 4500-P B.5, 4500-P E, 4500-P F, 4500-P G, 4500-P H; ASTM D515-88(A), D515-88(B); USGS I-4471-97, I-4600-85, I-4610-91; OMAAOAC 973.55, 973.56

Sample Collection: The Maine DEP is requesting that total phosphorus analysis be conducted on composite effluent samples, unless a facility's Permit specifically designates grab sampling for this parameter. Facilities can use individual collection bottles or a single jug made out of glass or polyethylene. Bottles and/or jugs should be cleaned prior to each use with dilute HCL. This cleaning should be followed by several rinses with distilled water. Commercially purchased, pre-cleaned sample containers are an acceptable alternative. The sampler hoses should be cleaned, as needed.

Sample Preservation: During compositing the sample must be at 0-6 degrees C (without freezing). If the sample is being sent to a commercial laboratory or analysis cannot be performed the day of collection then the sample must be preserved using H_2SO_4 to obtain a sample pH of <2 su and refrigerated at 0-6 degrees C (without freezing). The holding time for a preserved sample is 28 days.

Note: Ideally, Total P samples are preserved as described above. However, if a facility is using a commercial laboratory then that laboratory may choose to add acid to the sample once it arrives at the laboratory. The Maine DEP will accept results that use either of these preservation methods.

Laboratory QA/QC: Laboratories must follow the appropriate QA/QC procedures that are described in each of the approved methods.

Sampling QA/QC: If a composite sample is being collected using an automated sampler, then once per month run a blank on the composite sampler. Automatically, draw distilled water into the sample jug using the sample collection line. Let this water set in the jug for 24 hours and then analyze for total phosphorus. Preserve this sample as described above.

Protocol for Orthophosphate Sample Collection and Analysis for Waste Water and Receiving Water Monitoring Required by Permits

Approved Analytical Methods: EPA 300.0 (Rev. 2.1), 300.1 (Rev. 1.0), 365.1 (Rev. 2.0), 365.3; SM 4110 B, 4110 B-00, 4500-P E, 4500-P F; ASTM D515-88(A), D4327-97, 03; D6508 (Rev. 2); USGS I-4601-85; OMAAOAC 973.55, 973.56, 993.30

Sample Collection: The Maine DEP is requesting that orthophosphate analysis be conducted on composite effluent samples unless a facility's Permit specifically indicates grab sampling for this parameter. Facilities can use individual collection bottles or a single jug made out of glass or polyethylene. Bottles and/or jugs should be cleaned prior to each use with dilute HCL. This cleaning should be followed by several rinses with distilled water. The sampler hoses should be cleaned, as needed. Commercially purchased, pre-cleaned sample containers and or syringe type filtering apparatus are acceptable. If bench top filtering apparatus is being used this should be cleaned, as described above, before each use.

Sample Preservation: During compositing the sample must be at 0-6 degrees C (without freezing). The sample must be filtered immediately (within 15 minutes) after collection using a pre-washed 0.45-um membrane filter. Be sure to follow one of the pre-washing procedures described in the approved methods unless your commercial lab is providing you with pre-washed filters and filtering apparatus. If the sample is being sent to a commercial laboratory or analysis cannot be performed within 2 hours after collection then the sample must be kept at 0-6 degrees C (without freezing). There is a 48-hour holding time for this sample although analysis should be done sooner, if possible.

Laboratory QA/QC: Laboratories must follow the appropriate QA/QC procedures that are described in each of the approved methods. Additionally, laboratories providing filters or filter apparatus for sampling are required to submit blank data for each lot of filters/filtering apparatus to the facility.

Sampling QA/QC:

Filter Blank- if a facility is using a pre-cleaned filter and or filtering apparatus provided by a commercial laboratory then the commercial laboratory must run a filter/filtering apparatus blank on each lot. The results of that analysis must be provided to the facility.

If a facility is using their own filters and filtering apparatus then a filter blank must be included with every sample set that does not include a composite sampler (composite jug and sample line) blank.

Composite Sampler Blank- If a composite sample is being collected using an automatic composite sampler, then once per month run a blank on the composite sampler. A separate filter blank does not have to be done along with the composite sampler blank. When running a composite sampler blank, automatically, draw distilled water into the sample jug using the sample collection line. Let this water set in the jug for 24 hours and then filter and analyze for orthophosphate. Preserve these samples as described above.

MAINE POLLUTANT DISCHARGE ELIMINATION SYSTEM PERMIT AND MAINE WASTE DISCHARGE LICENSE

FACT SHEET

DATE: October 25, 2024

PERMIT NUMBER: ME0100552

LICENSE NUMBER: W002686-6D-J-R

NAME AND ADDRESS OF APPLICANT:

RUMFORD MEXICO SEWERAGE DISTRICT P.O. Box 160 Rumford, ME 04276

COUNTY: Oxford

NAME AND ADDRESS WHERE DISCHARGE OCCURS:

Rumford-Mexico Sewerage District 228 River Rd Mexico, Maine 04257

RECEIVING WATER/CLASSIFICATION: Androscoggin River/Class C

COGNIZANT OFFICIAL CONTACT INFORMATION: Roland M. Arsenault, Superintendent

(207) 364-7225

e-mail: super@rmsewer.com

1. APPLICATION SUMMARY

- a. <u>Application</u>: The Rumford-Mexico Sewerage District (District) has submitted a complete application to the Department for the renewal of combination Maine Pollutant Discharge Elimination System (MEPDES) permit ME0100552/WDL W002686-6D-I-R (permit), which was issued by the Department on December 15, 2010, for a five-year term. The 12/15/10 permit authorized the monthly average discharge of up to 2.65 million gallons per day (MGD) of secondary treated wastewater to the Androscoggin River, Class C, in Mexico, Maine. See Fact Sheet **Attachment A** for a location map of the District's wastewater treatment facility.
- b. Source Description: The wastewater treatment facility receives sanitary wastewater generated by 3,000 residential connections and 350 commercial connections located within the towns of Mexico, Rumford, and Dixfield. Each municipality has a separate sewer collection system that delivers domestic wastewater to the treatment facility, which is located one mile downstream of the center of Mexico. The collection system contains 28 pump stations, which are located throughout the area served. Historically the collection system, which is outside of the District's control, has been highly susceptible to inflow and infiltration, mostly from the town of Rumford, leading to exceedances by the District during large rain events or during the spring thaw. The Rumford-Mexico Sewerage District operates and maintains one pump station on Dix Avenue in Mexico, which conveys most Mexico's flows, and two in Rumford on Prospect Avenue and the South Rumford Road. However, 25 other pump stations are operated and maintained by the towns of Rumford and Dixfield.

The District stated that the only source of wastewater conveyed to the treatment facility by the ND Paper LLC paper mill located in Rumford is sanitary wastewater. The District submitted an updated transported waste management plan to the Department as an exhibit to its October 16, 2020, application for permit renewal. The previous permitting action authorized the District to receive and introduce into the treatment process a daily maximum of up to 25,000 gallons of transported wastes, which is being carried forward in this permitting action.

The District is in the final stages of planning for a major upgrade to both the facility and the Dix Avenue pump station. The upgrades will include a new maintenance garage, upgraded office space, a new septage receiving area expanded aeration tanks with upgraded mechanical aerators, upgrades to the secondary clarifier, upgrades to the headworks, along with several other improvements.

c. Wastewater Treatment: The facility provides a secondary level of treatment via aeration basins and secondary clarification. Raw sewerage enters the facility through an automatically controlled sluice gate to either a comminutor or bar rack, then to a 12-foot diameter grit chamber and then into a 10,000-gallon wet well. From the wet well, flows bypass the primary parabolic screens and are conveyed to one of two 189,000-gallon aeration basins (one may be used for storage) and from the aeration basin to two 189,000-gallon, 55-foot diameter circular secondary clarifiers. Clarifier supernatant is conveyed through a 65,000-gallon chlorine contact tank for disinfection using sodium hypochlorite before final discharge to the Androscoggin River. Wasted sludge is conveyed to two

1. APPLICATION SUMMARY (cont'd)

112,000-gallon digesters (located east of the two aeration basins), is thickened and subsequently dewatered in a belt filter press, and then composted on site. See Fact Sheet **Attachment B** for a schematic of the District's wastewater treatment facility.

Final effluent is conveyed for discharge to the Androscoggin River via a 24-inch diameter outfall pipe that extends out into the receiving water approximately 90 feet to a depth of approximately 6 feet below the surface of the water during low flow conditions. The pipe is not fitted with a diffuser or similar structure designed to enhance mixing of the effluent with the receiving water.

2. PERMIT SUMMARY

- a. <u>Terms and Conditions</u>: This permitting action is carrying forward all the terms and conditions of the December 9, 2015, permitting action except that this permit is:
 - 1. Establishing a seasonal monitoring requirement for *Escherichia coli (E. coli)* bacteria from April 15th October 31st starting from the authorization date on this permit. This permit is also establishing a monthly average limit not to exceed a geometric mean of 100 CFU or MPN per 100 milliliters and daily maximum limit or 236 CFU or MPN per 100 milliliters, instantaneous, in accordance with *Standards for classification of fresh surface waters* 38 M.R.S. §465 (4)(B).
 - 2. Reestablishing a seasonal (June 1- September 30) monitoring requirement for Total Phosphorus and Orthophosphate in accordance with the approved 2005 Total Maximum Daily Load (TMDL) for the Androscoggin River.
 - 3. Updating Special Condition A, *Effluent Limitations and Monitoring Requirements*, footnote 1, Sampling to include using sufficiently sensitive methods.
 - 4. Updating Special Condition A, *Effluent Limitations and Monitoring Requirements*, footnote 6, Mercury to the Department's current requirements.
 - 5. Updating the Special Condition B, *Narrative Effluent Limitations*, to the Department's most current language.
 - 6. Updated Special Condition K. *Monitoring and Reporting* to the Departments most current language.

2. PERMIT SUMMARY (cont'd)

b. <u>History</u>: The most recent licensing/permitting actions include the following:

April 14, 1994 – The Department issued WDL #W002686-46-C-R to the District for the monthly average discharge of up to 2.65 MGD of secondary treated wastewater to Androscoggin River in Mexico. The 4/14/94 WDL superseded WDL #W002686-46-B-R issued on March 8, 1989, and WDL #2686 issued on September 14, 1983.

April 30, 1999 – The USEPA issued National Pollutant Discharge Elimination System (NPDES) permit #ME0100552 to the District for the monthly average discharge of up to 2.65 MGD of treated wastewater to the Androscoggin River.

May 23, 2000 – Pursuant to Maine law, 38 M.R.S. §420 and §413 and Department rule, 06-096 C.M.R. ch. 519, Interim Effluent Limitations and Controls for the Discharge of Mercury, the Department issued a Notice of Interim Limits for the Discharge of Mercury to the District thereby administratively modifying WDL #W002686-46-C-R by establishing interim monthly average and daily maximum effluent concentration limits of 11.7 parts per trillion (ppt) and 17.6 ppt, respectively, along with a minimum monitoring frequency requirement of 4 tests per year for mercury.

January 12, 2001 – The Department received authorization from the U.S. Environmental Protection Agency (USEPA) to administer the National Pollutant Discharge Elimination System (NPDES) permit program in Maine, excluding areas of special interest to Maine Indian Tribes. From that point forward, the program has been referred to as the Maine Pollutant Discharge Elimination System (MEPDES) permit program.

June 29, 2001 – The Department issued WDL Modification #W002686-5L-E-M / MEPDES permit #ME0100552 to the District for the continued discharge of 2.65 MGD to the Androscoggin River. The 6/29/01 permitting action superseded WDL #W002686-5L-D-R issued on August 10, 2000, and all previous NPDES permits and State waste discharge licenses.

October 19, 2001 – The Department issued a letter to the District thereby administratively modifying the 6/29/01 MEPDES permit to eliminate the monthly maximum limit of 120,000 gallons for disposal of septage in the wastewater treatment facility. The administrative modification carried forward authorization to receive and introduce into the treatment works a daily maximum of up to 10,000 GPD.

April 23, 2004 – The Department issued a letter to the District thereby administratively modifying WDL #W002686-5L-E-M/ME0100552 and eliminating the weekly average mass limit of 10.8 lbs./day for total phosphorus. As of 4/23/04, the Department had not completed a total maximum daily load (TMDL) for the Androscoggin River to determine whether the phosphorus limit, which was based on a Department best professional judgment determination, was appropriate for protection of receiving water quality. Therefore, the numeric phosphorus limit was eliminated.

2. PERMIT SUMMARY (cont'd)

July 18, 2005 – The USEPA approved a total maximum daily load (TMDL) entitled, May 2005 TMDL, Final for the Androscoggin River.

September 21, 2005 – The Department issued combination MEPDES permit ME0100552/WDL W002686-5L-F R for a five-year term.

October 19, 2005 – The Department issued an administrative modification of the 9/21/05 MEPDES permit that increase the allowable septage to be received and treated at the facility from 10,000 gpd to 25,000 gpd.

December 15, 2010 – The Department issued combination MEPDES permit ME0100552/WDL W002686-6D-G-R for a five-year term.

February 6, 2012 - The Department issued minor revision MEPDES permit #ME0100552/WDL #W002686-6D-G-R that reduced the monitoring frequency for total mercury from 4/Year to 1/Year.

October 1, 2015 – The Rumford-Mexico Sewerage District submitted a timely and complete application to the Department to renew the MEPDES permit/WDL.

December 9, 2015 – The Department issued combination MEPDES permit ME0100552/WDL W002686-6D-I-R for a five-year term.

October 16, 2020 – The Rumford-Mexico Sewerage District submitted a complete application to the Department to renew the MEPDES permit/WDL.

3. CONDITIONS OF PERMITS

Conditions of licenses, 38 M.R.S. § 414-A, requires that the effluent limitations prescribed for discharges, including, but not limited to, effluent toxicity, require application of best practicable treatment (BPT), be consistent with the U.S. Clean Water Act, and ensure that the receiving waters attain the State water quality standards as described in Maine's Surface Water Classification System. In addition, 38 M.R.S. § 420 and 06-096 C.M.R. ch. 530 require the regulation of toxic substances not to exceed levels set forth in Surface Water Quality Criteria for Toxic Pollutants, 06-096 C.M.R. ch. 584 (last amended February 16, 2020), and that ensure safe levels for the discharge of toxic pollutants such that existing and designated uses of surface waters are maintained and protected.

4. RECEIVING WATER QUALITY STANDARDS

Classification of major river basins, 38 M.R.S. § 467(1)(A)(2) classifies the "Androscoggin River, from its confluence with the Ellis River to the Worumbo Dam in Lisbon Falls," which includes the river at the point of discharge, as Class C waters.

Standards for Classification of Fresh Surface Waters, 38 M.R.S. § 465(4) describes the standards for Class C waters as follows:

4. RECEIVING WATER QUALITY STANDARDS (con't)

A. Class C waters must be of such quality that they are suitable for the designated uses of drinking water supply after treatment; fishing; agriculture; recreation in and on the water; industrial process and cooling water supply; hydroelectric power generation, except as prohibited under <u>Title 12</u>, section 403; navigation; and as a habitat for fish and other aquatic life.

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- B. Class C waters must be of sufficient quality to support all species of fish indigenous to those waters and to maintain the structure and function of the resident biological community. The dissolved oxygen content of Class C water may not be less than 5 parts per million or 60% of saturation, whichever is higher, except that in identified salmonid spawning areas where water quality is sufficient to ensure spawning, egg incubation and survival of early life stages, that water quality sufficient for these purposes must be maintained. In order to provide additional protection for the growth of indigenous fish, the following standards apply.
 - 1) The 30-day average dissolved oxygen criterion of a Class C water is 6.5 parts per million using a temperature of 22 degrees centigrade or the ambient temperature of the water body, whichever is less, if:
 - a. A license or water quality certificate other than a general permit was issued prior to March 16, 2004, for the Class C water and was not based on a 6.5 parts per million 30-day average dissolved oxygen criterion: or
 - 1) A discharge or a hydropower project was in existence on March 16, 2005, and required but did not have a license or water quality certificate other than a general permit for the Class C water.

This criterion for the water body applies to licenses and water quality certificates issued on or after March 16, 2004.

2) In Class C waters not governed by subparagraph (1), dissolved oxygen may not be less than 6.5 parts per million as a 30-day average based upon a temperature of 24 degrees centigrade or the ambient temperature of the water body, whichever is less. This criterion for the water body applies to licenses and water quality certificates issued on or after March 16, 2004.

The department may negotiate and enter into agreements with licensees and water quality certificate holders in order to provide further protection for the growth of indigenous fish. Agreements entered into under this paragraph are enforceable as department orders according to the provisions of sections 347-A to 349.

Between April 15th and October 31st, the number of Escherichia coli bacteria in Class C waters may not exceed a geometric mean of 100 CFU or MPN per 100 milliliters over a 90-day interval or 236 CFU or MPN per 100 milliliters in more than 10% of the samples in any 90-day interval. The board shall adopt rules governing the procedure for designation of spawning areas. Those rules must include provision for periodic review of designated

4. RECEIVING WATER QUALITY STANDARDS (con't)

spawning areas and consultation with affected persons prior to designation of a stretch of water as a spawning area.

C. Discharges to Class C waters may cause some changes to aquatic life, except that the receiving waters must be of sufficient quality to support all species of fish indigenous to the receiving waters and maintain the structure and function of the resident biological community. For the purpose of allowing the discharge of aquatic pesticides or chemicals approved by the department and conducted by the department, the Department of Inland Fisheries and Wildlife or an agent of either agency to restore biological communities affected by an invasive species, the department may find that the discharged effluent will not cause unacceptable changes to aquatic life as long as the materials and methods used will ensure the support of all species of indigenous fish and the structure and function of the resident biological community and will allow restoration of nontarget species.

5. REASONABLE POTENTIAL

Pursuant to 33 U.S.C. § 1311(b)(1)(C) and 40 C.F.R. § 122.44(d)(1), NPDES permits must contain any requirements in addition to technology based effluent limitations (TBELs) that are necessary to achieve water quality standards established under 33 U.S.C. § 1311(b)(1)(C). In addition, limitations "must control any pollutant or pollutant parameter (conventional, non-conventional, or toxic) which the permitting authority determines are or may be discharged at a level which will cause, have the reasonable potential to cause, or contribute to an excursion above any water quality standard (WQS), including State narrative criteria for water quality." 40 C.F.R. § 122.44(d)(1)(i). To determine if the discharge causes, or has the reasonable potential to cause, or contribute to an excursion above any WQS, EPA considers: 1) existing controls on point and non-point sources of pollution; 2) the variability of the pollutant or pollutant parameter in the effluent; 3) the sensitivity of the species to toxicity testing (when evaluating whole effluent toxicity); and 4) where appropriate, the dilution of the effluent by the receiving water. See 40 C.F.R. § 122.44(d)(1)(ii).

If the permitting authority determines that the discharge of a pollutant will cause, has the reasonable potential to cause, or contribute to an excursion above WQSs, the permit must contain water quality-based effluent limitations (WQBELs) for that pollutant. See 40 C.F.R. § 122.44(d)(1)(i).

6. RECEIVING WATER QUALITY CONDITIONS

<u>The State of Maine Department of Environmental Protection 2018/2020/2022 Integrated Water Quality Monitoring and Assessment Report</u>, lists a 6.8-mile segment (Assessment Unit ID # ME0104000204_422R) of the Androscoggin River from the Virginia Bridge in Rumford to the Webb River in <u>Category 5-D: Rivers and Streams Impaired by Legacy Pollutants</u>. The designated use of fish consumption is impaired due to the historic presence of the legacy pollutants including polychlorinated biphenyls.

The Report lists the same unit of the Androscoggin River from the Virginia Bridge in Rumford to the Webb River in *Category 4-B*:

W002686-6D-J-R

6. RECEIVING WATER QUALITY CONDITIONS (con't)

Rivers and Streams Impaired By Pollutants – Pollution Control Requirements Reasonably Expected to Result in Attainment. The impairment is related to historic elevated levels of dioxin in fish tissue. Pollution control requirements reasonably expected to result in attainment refers to establishment of dioxin limits on internal waste streams at the two kraft mills as well as a requirement that fish tissue samples collected below mill discharges cannot be higher than level upstream of the mill discharges.

The Report also lists all freshwaters in Maine as "Category 4-A: Waters impaired by Atmospheric Deposition of Mercury." Impairment in this context refers to a statewide fish consumption advisory due to elevated levels of mercury in some fish tissues. The Report states, "All freshwaters are listed in Category 4-A (Total Maximum Daily Load (TMDL) Completed) due to the USEPA approval of a Regional Mercury TMDL in December 2007. Maine has a fish consumption advisory for fish taken from all freshwaters due to mercury. Many waters, and many fish from any given water, do not exceed the action level for mercury. However, because it is impossible for someone consuming a fish to know whether the mercury level exceeds the action level, the Maine Department of Health and Human Services decided to establish a statewide advisory that recommends limits on consumption for all freshwater fish. Maine has already instituted statewide programs for removal and reduction of mercury sources."

Pursuant to Maine law, 38 M.R.S. §420(1-B)(B), "a facility is not in violation of the ambient criteria for mercury if the facility is in compliance with an interim discharge limit established by the Department pursuant to section 413 subsection 11." The Department has established interim monthly average and daily maximum mercury concentration limits for this facility and the facility has been in substantial compliance with said interim discharge limits. See Section 7(j) of this Fact Sheet.

7. EFFLUENT LIMITATIONS & MONITORING REQUIREMENTS

a. <u>Flow</u>: The previous permitting action established a monthly average discharge flow limit of 2.65 million gallons per day (MGD) based on the design capacity of the treatment facility which is being carried forward in this permitting action. The previous permit established a daily maximum discharge flow reporting requirement to assist in evaluation of effluent data.

A review of the monthly Discharge Monitoring Report (DMR) data for the period January 2016 - November 2023 indicates values have been reported as follows:

Flow (DMRs=95)

Value	Limit (MGD)	Range (MGD)	Mean (MGD)
Monthly Average	2.65	0.55 - 3.28	1.06
Daily Maximum	Report	0.64 - 4.91	1.97

There were 2 excursions in the monthly average flow limit for the period between January 2016-November 2023.

b. <u>Dilution Factors</u>: Dilution factors associated with the discharge from the District's wastewater treatment facility were derived in accordance with freshwater protocols established in Department rule 06-096 C.M.R. ch. 530, <u>Surface Water Toxics Control Program</u>, March 21, 2012. With a monthly average flow limit of 2.65 MGD, dilution calculations are as follows:

1 cfs = 0.6464 MGD

Acute: 1Q10 = 1,663 cfs $\Rightarrow (1,663.0 \text{ cfs})(0.6464) + 2.65 \text{ MGD} = 407:1$ 2.65 MGD

Modified Acute: $\frac{1}{4} 1Q10 = 416 \text{ cfs}$ $\Rightarrow \underline{(416.0 \text{ cfs})(0.6464) + 2.65 \text{ MGD}} = 102:1$ 2.65 MGD

Chronic: 7Q10 = 1,663 cfs $\Rightarrow (1,663.0 \text{ cfs})(0.6464) + 2.65 \text{ MGD} = 407:1$ 2.65 MGD

Harmonic Mean = 2,861 cfs \Rightarrow (2,861.0 cfs)(0.6464) + 2.65 MGD = 699:1 2.65 MGD

Department rule 06-96 C.M.R Chapter 530 § 4(B)(1) states:

Analyses using numerical acute criteria for aquatic life must be based on 1/4 of the 1Q10 stream design flow to prevent substantial acute toxicity within any mixing zone and to ensure a zone of passage of at least 3/4 of the cross-sectional area of any stream as required by Chapter 581. Where it can be demonstrated that a discharge achieves rapid and complete mixing with the receiving water by way of an efficient diffuser or other effective method, analyses may use a greater proportion of the stream design flow, up to and including all of it, as long as the required zone of passage is maintained. Flows that allow bioaccumulation of compounds to levels that are toxic, carcinogenic, mutagenic or teratogenic are not to be used in setting effluent limits.

The District has not submitted information or data to the Department to demonstrate the mixing characteristics of the effluent with the receiving waters. Therefore, the Department is utilizing the default stream flow of ½ 1Q10 in acute evaluations.

c. <u>Biochemical Oxygen Demand (BOD₅)</u> and <u>Total Suspended Solids (TSS)</u>: The previous permitting action established monthly average and weekly average BOD₅ & TSS concentration limits of 30 mg/L and 45 mg/L, respectively, which were based on secondary treatment requirements as defined in Department rule 06-096 C.M.R. ch. 525 § (3)(III). The previous permitting action also established daily maximum BOD₅ & TSS concentration limits of 50 mg/L based on a Department best professional judgment (BPJ) of best practicable treatment (BPT). All three technology-based concentration limits are being carried forward in this permitting action.

Department rule 06-096 C.M.R. ch. 523 § (6)(f) states that all pollutants limited in permits shall have limitations, standards or prohibitions expressed in terms of mass. The previous permitting action established monthly average, weekly average, and daily maximum technology-based mass limits of 663 lbs./day, 995 lbs./day, and 1,105 lbs./day, respectively, for BOD₅ & TSS, which are being carried forward in this permitting action and were derived as follows:

Monthly Average Mass Limit: (30 mg/L)(8.34 lbs./gallon)(2.65 MGD) = 663 lbs./day Weekly Average Mass Limit: (45 mg/L)(8.34 lbs./gallon)(2.65 MGD) = 995 lbs./day Daily Maximum Mass Limit: (50 mg/L)(8.34 lbs./gallon)(2.65 MGD) = 1,105 lbs./day

A review of the monthly DMR data for the period January 2016 – November 2023 indicates values have been reported as follows:

BOD Mass (DMRs=95)

Value	Limit (lbs/day)	Range (lbs/day)	Average (lbs/day)
Monthly Average	663	42 - 723	149.30
Weekly Average	995	53 – 1,737	242.76
Daily Maximum	1,105	56 – 2,067	299.42

BOD Concentration (DMRs=95)

Value	Limit (mg/L)	Range (mg/L)	Average (mg/L)
Monthly Average	30	4.8 - 47	15.63
Weekly Average	45	6.0 - 69.0	21.73
Daily Maximum	50	6.6 - 180	25.16

TSS mass (DMRs=95)

Value	Limit (lbs/day)	Range (lbs/day)	Average (lbs/day)
Monthly Average	663	39 – 1,047	131.06
Weekly Average	995	44 – 3,645	216.16
Daily Maximum	1,105	44 – 3,927	267.10

TSS concentration (DMRs=95)

Value	Limit (mg/L)	Range (mg/L)	Average (mg/L)
Monthly Average	30	5.0 – 45	13.33
Weekly Average	45	5.9 – 119	17.79
Daily Maximum	50	5.7 - 133	20.63

There were a total of 26 excursions of mass and/or concentration limits for BOD₅ and 6 excursions of mass and/or concentration limits for TSS between January 2016-November 2023.

The previous permit established, and this permitting action is carrying forward a minimum monitoring frequency requirement of two times per week (2/Week) based on EPA and Department guidance for POTWs permitted to discharge between 1.5 MGD and 5.0 MGD.

This permitting action also carries forward a requirement of 85% removal for BOD and TSS pursuant to Department rule 06-096 C.M.R. ch. 525 § (3)(III)(a & b)(3). A review of the monthly DMR data for the period January 2016 – November 2023 indicates % removal rates for BOD & TSS have been reported as follows:

BOD % Removal (DMRs=95)

Value	Limit (%)	Range (%)	Average (%)
Monthly Average	85	69.5 - 98.1	93.36

There were 5 excursions of the BOD₅ percent removal limit between January 2016-November 2023.

TSS % Removal (DMRs=95)

Value	Limit (%)	Range (%)	Average (%)
Monthly Average	85	73.1 - 99.1	95.27

There were 2 excursions of the TSS percent removal limit between January 2016-Novemver 2023.

d. <u>Settleable Solids</u>: The previous permitting action established, and this permitting action is carrying forward, a daily maximum technology-based concentration limit of 0.3 mL/L for settleable solids and a minimum monitoring frequency requirement of 5/Week.

A review of the monthly DMR data for the period January 2016 – October 2023 indicates values have been reported as follows:

Settleable solids (DMRs=95)

Value	Limit (mL/L)	Range (mL/L)	Average (mL/L)
Daily Maximum	0.3	0.10 - 2.0	< 0.126

There was one excursion of the settleable solids limitation between January 2016-November 2023.

e. <u>E. coli bacteria</u>: The previous permit established seasonal (May 15-September 30 of each year) monthly average and daily maximum *E. coli* bacteria concentration limits of 126 colonies/100 mL and 949 colonies/100 mL, respectively. This permitting action is establishing a seasonal (April 15-October 31 of each year) monthly average limit of 100 CFU or MPN/100 mL and the daily maximum limit of 236 CFU or MPN/100 mL. The previous permitting action established, and this permitting action is carrying forward a 2/week monitoring frequency for *E. Coli* bacteria.

A review of the monthly DMR data for the period January 2016 – October 2023 indicates values have been reported as follows:

E. coli. bacteria (DMRs=40)

Value	Limit (col/100 mL)	Range (col/100 mL)	Mean (col/100 mL)
Monthly Average	126	2 - 116	12.28
Daily Maximum	949	7 – 2,420	136.55

There was 1 excursion of the daily maximum concentration limit for *E. coli* between January 2016 and November 2023.

f. Total Residual Chlorine (TRC): The previous permitting action established, and this permitting action is carrying forward, a daily maximum technology-based concentration limit of 1.0 mg/L for TRC. Limitations on TRC are specified to ensure that ambient water quality standards are maintained and that BPT technology is being applied to the discharge. The previous permitting action established, and this permitting action is carrying forward a monitoring frequency of 5/week for TRC.

TRC monitoring must be performed during any period in which chlorine-based compounds are utilized for effluent disinfection. The District shall utilize approved test methods that are capable of bracketing the limitations in this permit.

A review of the monthly DMR data for the period January 2016 – October 2023 indicates values have been reported as follows:

Total residual chlorine (DMRs=55)

Value	Limit (mg/L)	Range (mg/L)	Mean (mg/L)
Daily Maximum	1.0	0.27 - 0.98	0.66

- g. Total Phosphorus (Total-P) and Orthophosphate (Ortho-P): This permit is reestablished a monitoring and reporting requirement for monthly average and weekly average concentration and mass values for Total-P and Ortho-P 1/month during the warm season (June 1st through September 30th) of each year in accordance with the 2005 TMDL. Modeling performed by the Department to support the 2005 Total Maximum Daily Load (TMDL) approved by the USEPA indicates that the District constitutes approximately 1.5% of the total phosphorus and 4.5% of the orthophosphates loading to Gulf Island Pond and that these contributions are relatively insignificant. Monitoring data will be used to determine whether the discharge exceeds or has the reasonable potential to exceed the water quality standard for phosphorus.
- h. <u>pH</u>: The previous permitting action established a pH range limitation of 6.0 9.0 standard units based on Department rule found at 06-096 C.M.R. ch. 525 § (3)(III)(c), which is being carried forward in this permitting action. This permitting action is also carrying forward the minimum monitoring frequency requirement of once per day

(1/Day) based on Department guidance for POTWs permitted to discharge between 1.5 and 5.0 MGD.

A review of the DMR data for the period January 2016 – October 2023 indicates values have been reported as follows:

pH (DMRs = 95)

Value	Limit (SU)	Minimum (SU)	Maximum (SU)
Range	6.0 - 9.0	6.01	9.50

There was one excursion of the daily maximum pH limit between January 2016-November 2023.

i. Whole Effluent Toxicity (WET) and Chemical Specific Testing – Maine law, 38 M.R.S., Sections 414-A and 420, prohibit the discharge of effluents containing substances in amounts that would cause the surface waters of the State to contain toxic substances above levels set forth in Federal Water Quality Criteria as established by the USEPA. Department Rules, 06-096 C.M.R. ch. 530, Surface Water Toxics Control Program, and 06-096 C.M.R. ch. 584, Surface Water Quality Criteria for Toxic Pollutants set forth ambient water quality criteria (AWQC) for toxic pollutants and procedures necessary to control levels of toxic pollutants in surface waters. WET, priority pollutant and analytical chemistry testing as required by 06-096 C.M.R. ch. 530, is included in this permit in order to fully characterize the effluent. This permit also provides for reconsideration of effluent limits and monitoring schedules after evaluation of toxicity testing results. The monitoring schedule includes consideration of results currently on file, the nature of the wastewater, existing treatment and receiving water characteristics.

WET monitoring is required to assess and protect against impacts upon water quality and designated uses caused by the aggregate effect of the discharge on specific aquatic organisms. Acute and chronic WET tests are performed on invertebrate and vertebrate species. Priority pollutant and analytical chemistry testing is required to assess the levels of individual toxic pollutants in the discharge, comparing each pollutant to acute, chronic, and human health AWQC as established in 06-096 C.M.R. ch. 584.

06-096 C.M.R. ch. 530 establishes four categories of testing requirements based predominately on the chronic dilution factor. The categories are as follows:

- 1) Level I chronic dilution factor of <20:1.
- 2) Level II chronic dilution factor of >20:1 but <100:1.
- 3) Level III chronic dilution factor $\geq 100:1$ but <500:1 or >500:1 and $Q \geq 1.0$ MGD Level IV chronic dilution factor >500:1 and $Q \leq 1.0$ MGD

Department rule 06-096 C.M.R. ch. 530 § (2)(D) specifies the criteria to be used in determining the minimum monitoring frequency requirements for WET, priority pollutant and analytical chemistry testing. Based on the 06-096 C.M.R. ch. 530 criteria, the District's facility falls into

the Level III frequency category as the facility has a chronic dilution factor \geq 100:1 but <500:1 and Q \geq 1.0 MGD. 06-096 C.M.R. ch. 530 § (2)(D)(1) specifies that <u>routine</u> surveillance and screening level testing requirements are as follows:

Screening level testing –

Level	WET	Priority pollutant	Analytical chemistry
III	1 per year	1 per year	4 per year

Surveillance level testing –

Level	WET	Priority pollutant	Analytical chemistry
III	1 per year	None required	1 per year

A review of the data on file with the Department indicates that to date, the District has fulfilled the WET and chemical-specific testing requirements of 06-096 C.M.R. ch. 530. See **Attachment C** of this Fact Sheet for a summary of the WET test results and **Attachment D** of this Fact Sheet for a summary of the chemical-specific test dates.

Department rule 06-096 C.M.R. ch. 530 § (D)(3)(b) states in part, Dischargers in Levels III and IV may be waived from conducting surveillance testing for individual WET species or chemicals provided that testing in the preceding 60 months does not indicate any reasonable potential for exceedance as calculated pursuant to section 3(E). 06-096 C.M.R. ch. 530 § (3)(E) states "For effluent monitoring data and the variability of the pollutant in the effluent, the Department shall apply the statistical approach in Section 3.3.2 and Table 3-2 of USEPA's "Technical Support Document for Water Quality-Based Toxics Control" (USEPA Publication 505/2-90-001, March, 1991, EPA, Office of Water, Washington, D.C.) to data to determine whether water quality-based effluent limits must be included in a waste discharge license. Where it is determined through this approach that a discharge contains pollutants or WET at levels that have a reasonable potential to cause or contribute to an exceedance of water quality criteria, appropriate water quality-based limits must be established in any licensing action."

06-096 C.M.R. ch. 530 §3 states, "In determining if effluent limits are required, the Department shall consider all information on file and effluent testing conducted during the preceding 60 months. However, testing done in the performance of a Toxicity Reduction Evaluation (TRE) approved by the Department may be excluded from such evaluations."

WET Evaluation

On November 21, 2023, the Department conducted a statistical evaluation on the most recent 60 months of WET data that indicates that the discharge does not exceed or have a reasonable potential (RP) to exceed either the acute or chronic critical ambient water quality criteria (AWQC) thresholds (1.0% and 0.25%, respectively – mathematical inverse of the applicable dilution factors) for any of the WET species tested to date.

Given the absence of exceedances or reasonable potential to exceed critical WET thresholds, the District meets the surveillance level monitoring frequency waiver criteria found at Department rule 06-096 C.M.R. ch. 530 § (D)(3)(b). Therefore, the only WET testing requirements are established as screening level testing of once per year (1/Year). Screening level testing must be conducted beginning in the calendar year 2024 and every five years thereafter if a timely request for renewal has been made and the permit continues in force, or is replaced by a permit renewal containing this requirement,

In accordance with Department rule 06-096 C.M.R. ch. 530 § (2)(D)(4) and Special Condition J of this permit, 06-096 C.M.R. ch. 530 \S (2)(D)(4) Statement For Reduced/Waived Toxics Testing, the District must annually submit to the Department a written statement evaluating its current status for each of the conditions listed.

Chemical Evaluation

The previous permit established, and this permit is carrying forward water quality-based mass limitations and monitoring requirements for total aluminum, total copper, total lead, and total zinc at a monitoring frequency of 1/year.

A review of the DMR data for the period January 2016 – October 2023 indicates values have been reported as follows:

Aluminum mass (DMR = 11)

Value	Limit (lbs/day)	Range (lbs/day)	Mean (lbs/day)
Monthly	0.84	0.16 - 0.70	0.291
Average			
Daily	1.8	0.19 - 0.93	0.316
Maximum			

Aluminum concentration (DMR = 11)

Value	Limit (ug/L)	Range (ug/L)	Mean (ug/L)
Monthly Average	Report	28.60 -52.60	38.63
Daily Maximum	Report	28.60 - 52.60	38.63

Copper mass (DMR = 11)

Value	Limit (lbs/day)	Range (lbs/day)	Mean (lbs/day)
Monthly Average	2.3	.0515	0.088
Daily Maximum	.74	.0520	0.091

Copper concentration (DMR = 11)

Value	Limit (ug/L)	Range (ug/L)	Mean (ug/L)
Monthly Average	Report	7.7-22.9	12.52
Daily Maximum	Report	7.7 - 22.9	12.52

Lead mass (DMR =11)

Value	Limit (lbs/day)	Range (lbs/day)	Mean (lbs/day)
Monthly Average	0.12	0.0-0.01	0.005
Daily Maximum			

Lead concentration (DMR = 11)

Value	Limit (ug/L)	Range (ug/L)	Mean (ug/L)
Monthly Average	Report	0.01-0.86	0.59
Daily Maximum			

Zinc mass (DMR = 11)

Value	Limit (lbs/day)	Range (lbs/day)	Mean (lbs/day)
Monthly Average	2.8	0.09 - 0.47	0.24
Daily Maximum	11.7	0.09 - 0.63	0.24

Zinc concentration (DMR = 11)

Value	Limit (ug/L)	Range (ug/L)	Mean (ug/L)
Monthly Average	Report	20.10 - 68.50	33.39
Daily Maximum	Report	20.10 - 68.50	33.39

On November 21, 2023, the Department conducted a statistical evaluation, Report 1372, of the most recent 60 months of chemical-specific test results on file with the Department. The evaluation indicated there are no exceedances or reasonable potential to exceed critical applicable AWQC thresholds for any of the four chemical specific parameters limited in the December 9, 2015 permit. All reports generated as part of the reasonable potential analysis, or the development of limits are recorded in the permit record. Past practice has been to eliminate the limits for total aluminum, total copper, total lead and total zinc based on the new test results collected between December 2015 and the present. The USEPA has objected to this practice stating it violates the anti-backsliding provisions in federal rules as new test results obtained during the most current 60 months does not qualify for the anti-backsliding provision of "new information that was not available at the time of the previous permit."

The limits carried over in this permit were calculated in the November 4, 2015, fact sheet as follows:

Aluminum

Mean concentration = 35 ug/L or 0.035 mg/LPermit flow limit = 2.65 MGDHistorical average mass = (0.035 mg/L)(8.34)(2.65 MGD) = 0.77 lbs/day

The July 15, 2015, statistical evaluation (Report ID #793) indicates the historical average mass of aluminum discharged by the permittee (0.77 lbs/day) is 0.12 % of the aluminum discharged by facilities on the main stem of the Androscoggin River. The acute assimilative capacity (AC) at Brunswick was calculated based on 90% of the applicable AWQC (taking into consideration the 10% reduction to account for background, 0% reduction for reserve, totaling 10%), critical low flows (1Q10 = 451 cfs) at Brunswick less the assimilative capacity allocated to Whitney Brook in Canton (critical low flows 1Q10 = 20 cfs), to Seven Mile Stream in Jay (critical low flows 1Q10 = 2 cfs) and to the Little Androscoggin River in Mechanic Falls (critical low flows 1Q10 = 15.3 cfs). The calculation for aluminum is as follows:

Acute:

1Q10 at Brunswick = 451 cfs or 292 MGD 1Q10 at Canton = 20 cfs or 12.9 MGD 1Q10 at Jay = 2 cfs or 1.29 MGD 1Q10 at Mechanic Falls = 15.3 cfs or 9.89 MGD

AWQC = 750 ug/L750 ug/L(0.90) = 675 ug/L or 0.675 mg/L

Acute AC = 292 MGD - 12.9 MGD - 1.29 MGD - 9.89 MGD = 268 MGD

(268 MGD)(8.34 lbs/gal)(0.675 mg/L) = 1.509 lbs/day

Therefore, the acute mass segment allocations for aluminum for the permittee can be calculated as follows:

Daily maximum mass for aluminum: (Acute assimilative capacity mass)(% of total aluminum discharged) (1,509 lbs/day)(0.0012) = **1.8 lbs/day**

Chronic:

The July 15, 2015, statistical evaluation (Report ID #793) indicates the historical average mass of aluminum discharged by the permittee (0.77 lbs/day) is 0.12 % of the aluminum discharged by facilities on the main stem of the Androscoggin River. The chronic assimilative capacity (AC) at Brunswick was calculated based on 90% of the applicable AWQC (taking into consideration the

10% reduction to account for background, 0% reduction for reserve, totaling 10%), critical low flows (7Q10 = 1,715 cfs) at Brunswick less the assimilative capacity allocated to Whitney Brook in Canton (critical low flow 7Q10 = 20 cfs), to Seven Mile Stream in Jay (critical low flow 7Q10 = 2 cfs) and to the Little Androscoggin River in Mechanic Falls (critical low flow cfs, 7Q10 = 32.5 cfs). The calculation for aluminum is as follows:

7Q10 at Brunswick = 1,715 cfs or 1,109 MGD 7Q10 at Canton = 20 cfs or 12.9 MGD 7Q10 at Jay = 2 cfs or 1.29 MGD 7Q10 at Mechanic Falls= 32.5 cfs or 20.9 MGD

AWQC = 87 ug/L87 ug/L(0.90) = 78.3 ug/L or 0.0783 mg/L

Chronic $AC = 1{,}109 \text{ MGD} - 12.9 \text{ MGD} - 1.29 \text{ MGD} - 20.9 \text{ MGD} = 1{,}074 \text{ MGD}$

(1,074 MGD)(8.34 lbs/gal)(0.0783 mg/L) = 701 lbs/day

Therefore, the chronic mass segment allocations for aluminum for the permittee can be calculated as follows:

Monthly average mass for aluminum: (Chronic assimilative capacity mass)(% of total aluminum discharged) (701 lbs/day)(0.0012) = 0.84 lbs/day

Copper

Mean concentration = 20 ug/L or 0.020 mg/L Permit flow limit = 2.65 MGD Historical average mass = (0.020 mg/L)(8.34)(2.65 MGD) = 0.44 lbs/day

The July 15, 2015, statistical evaluation (Report ID #793) indicates the historical average mass of copper discharged by the permittee (0.44 lbs/day) is 12.1 % of the copper discharged by facilities on the main stem of the Androscoggin River. The acute assimilative capacity (AC) at Brunswick was calculated based on 90% of the applicable AWQC (taking into consideration the 10% reduction to account for background, 0% reduction for reserve, totaling 10%), critical low flows (1Q10 = 451 cfs) at Brunswick less the assimilative capacity allocated to Whitney Brook in Canton (critical low flows 1Q10 = 20 cfs), to Seven Mile Stream in Jay (critical low flows 1Q10 = 2 cfs) and to the Little Androscoggin River in Mechanic Falls (critical low flows 1Q10 = 15.3 cfs). The calculation for copper is as follows:

Acute:

1Q10 at Brunswick = 451 cfs or 292 MGD 1Q10 at Canton = 20 cfs or 12.9 MGD 1Q10 at Jay = 2 cfs or 1.29 MGD

1Q10 at Mechanic Falls = 15.3 cfs or 9.89 MGD

Therefore, the acute mass segment allocation for copper for the permittee can be calculated as follows:

```
AWQC = 3.07 \text{ ug/L}
3.07 ug/L(0.90) = 2.76 ug/L or 0.00276 mg/L
```

Acute AC = 292 MGD - 12.9 MGD - 1.29 MGD - 9.89 MGD = 268 MGD

(268 MGD)(8.34 lbs/gal)(0.00276 mg/L) = 6.17 lbs/day

Daily maximum mass for copper: (Acute assimilative capacity mass)(% of total copper discharged) (6.17 lbs/day)(0.121) = 0.74 lbs/day

Chronic:

The July 15, 2015, statistical evaluation (Report ID #793) indicates the historical average mass of copper discharged by the permittee (0.44 lbs/day) is 12.1 % of the copper discharged by facilities on the main stem of the Androscoggin River. The chronic assimilative capacity (AC) at Brunswick was calculated based on 90% of the applicable AWQC (taking into consideration the 10% reduction to account for background, 0% reduction for reserve, totaling 10%), critical low flows (7Q10 = 1,715 cfs) at Brunswick less the assimilative capacity allocated to Whitney Brook in Canton (critical low flow 7Q10 = 20 cfs), to Seven Mile Stream in Jay (critical low flow 7Q10 = 2 cfs) and to the Little Androscoggin River in Mechanic Falls (critical low flow cfs, 7Q10 = 32.5 cfs). The calculation for copper is as follows:

```
7Q10 at Brunswick = 1,715 cfs or 1,109 MGD
7Q10 at Canton = 20 cfs or 12.9 MGD
7Q10 at Jay = 2 cfs or 1.29 MGD
7Q10 at Mechanic Falls= 32.5 cfs or 20.9 MGD
```

```
AWQC = 2.36 \text{ ug/L}
2.36 ug/L (0.90) = 2.12 ug/L or 0.00212 mg/L
```

Chronic $AC = 1{,}109 \text{ MGD} - 12.9 \text{ MGD} - 1.29 \text{ MGD} - 20.9 \text{ MGD} = 1{,}074 \text{ MGD}$

(1,074 MGD)(8.34 lbs/gal)(0.00212 mg/L) = 19.0 lbs/day

Therefore, the chronic mass segment allocations for copper for the permittee can be calculated as follows:

Monthly average mass for copper: (Chronic assimilative capacity mass)(% of total copper discharged) (19.0 lbs/day)(0.121) = 2.3 lbs/day

Lead

Mean concentration = 1.8 ug/L or 0.0018 mg/L
Permit flow limit = 2.65 MGD
Historical average mass = (0.0018 mg/L)(8.34)(2.65 MGD) = 0.0398 lbs/day

The July 15, 2015, statistical evaluation (Report ID #793) indicates the historical average mass of lead discharged by the permittee (0.040 lbs/day) is 3.72% of the lead discharged by facilities on the main stem of the Androscoggin River. The chronic assimilative capacity (AC) at Brunswick was calculated based on 90% of the applicable AWQC (taking into consideration the 10% reduction to account for background, 0% reduction for reserve, totaling 10%), critical low flows (7210 = 1,715 cfs) at Brunswick less the assimilative capacity allocated to Whitney Brook in Canton (critical low flow 7210 = 20 cfs), to Seven Mile Stream in Jay (critical low flow 7210 = 20 cfs) and to the Little Androscoggin River in Mechanic Falls (critical low flow cfs, 7210 = 32.5 cfs). The calculation for lead is as follows:

Chronic:

7Q10 at Brunswick = 1,715 cfs or 1,109 MGD 7Q10 at Canton = 20 cfs or 12.9 MGD 7Q10 at Jay = 2 cfs or 1.29 MGD 7Q10 at Mechanic Falls= 32.5 cfs or 20.9 MGD

AWQC = 0.41 ug/L0.41 ug/L(0.90) = 0.37 ug/L or 0.00037 mg/L

Chronic AC = $1{,}109 \text{ MGD} - 12.9 \text{ MGD} - 1.29 \text{ MGD} - 20.9 \text{ MGD} = 1{,}074 \text{ MGD}$

(1.074 MGD)(8.34 lbs/gal)(0.00037 mg/L) = 3.31 lbs/day

Therefore, the chronic mass segment allocations for lead for the permittee can be calculated as follows:

Monthly average mass for lead: (Chronic assimilative capacity mass)(% of total lead discharged) (3.31 lbs/day)(0.0372) = 0.12 lbs/day

Zinc

Mean concentration = 74 ug/L or 0.074 mg/LPermit flow limit = 2.65 MGDHistorical average mass = (0.0.074 mg/L)(8.34)(2.65 MGD) = 1.63 lbs/day

The July 15, 2015, statistical evaluation (Report ID #793) indicates the historical average mass of zinc discharged by the permittee (1.63 lbs/day) is 4.65 % of the zinc discharged by facilities on the main stem of the Androscoggin River. The acute assimilative capacity (AC) at Brunswick

was calculated based on 90% of the applicable AWQC (taking into consideration the 10% reduction to account for background, 0% reduction for reserve, totaling 10%), critical low flows (1Q10 = 451 cfs) at Brunswick less the assimilative capacity allocated to Whitney Brook in Canton (critical low flows 1Q10 = 20 cfs), to Seven Mile Stream in Jay (critical low flows 1Q10 = 2 cfs) and to the Little Androscoggin River in Mechanic Falls (critical low flows 1Q10 = 15.3 cfs). The calculation for zinc is as follows:

Acute:

```
1Q10 at Brunswick = 451 cfs or 292 MGD

1Q10 at Canton = 20 cfs or 12.9 MGD

1Q10 at Jay = 2 cfs or 1.29 MGD

1Q10 at Mechanic Falls = 15.3 cfs or 9.89 MGD

AWQC = 30.6 ug/L

30.6 ug/L(0.90) = 27.5 ug/L or 0.0275 mg/L

Acute AC = 292 MGD - 12.9 MGD - 1.29 MGD - 9.89 MGD = 268 MGD

(268 MGD)(8.34 lbs/gal)(0.0275 mg/L) = 61.5 lbs/day
```

Therefore, the acute mass segment allocations for zinc for the permittee can be calculated as follows:

Daily maximum mass for zinc: (Acute assimilative capacity mass)(% of total zinc discharged) (61.5 lbs/day)(0.0465) = 2.8 lbs/day

Chronic:

The July 15, 2015, statistical evaluation (Report ID #793) indicates the historical average mass of zinc discharged by the permittee (1.63 lbs/day) is 4.65 % of the lead discharged by facilities on the main stem of the Androscoggin River. The chronic assimilative capacity (AC) at Brunswick was calculated based on 90% of the applicable AWQC (taking into consideration the 10% reduction to account for background, 0% reduction for reserve, totaling 10%), critical low flows (7Q10 = 1,715 cfs) at Brunswick less the assimilative capacity allocated to Whitney Brook in Canton (critical low flow 7Q10 = 20 cfs), to Seven Mile Stream in Jay (critical low flow 7Q10 = 2 cfs) and to the Little Androscoggin River in Mechanic Falls (critical low flow cfs, 7Q10 = 32.5 cfs). The calculation for zinc is as follows:

```
7Q10 at Brunswick = 1,715 cfs or 1,109 MGD
7Q10 at Canton = 20 cfs or 12.9 MGD
7Q10 at Jay = 2 cfs or 1.29 MGD
7Q10 at Mechanic Falls= 32.5 cfs or 20.9 MGD
```

AWQC = 30.6 ug/L30.6 ug/L(0.90) = 28 ug/L or 0.028 mg/L

Chronic $AC = 1{,}109 MGD - 12.9 MGD - 1.29 MGD - 20.9 MGD = 1{,}074 MGD$

(1,074 MGD)(8.34 lbs/gal)(0.028 mg/L) = 251 lbs/day

Therefore, the chronic mass segment allocations for zinc for the permittee can be calculated as follows:

Monthly average mass for zinc: (Chronic assimilative capacity mass)(% of total zinc discharged) (251 lbs/day)(0.0465) = 11.7 lbs/day

j. Mercury: Pursuant to Certain deposits and discharges prohibited, 38 M.R.S. § 420 and Waste discharge licenses, 38 M.R.S. § 413 and Interim Effluent Limitations and Controls for the Discharge of Mercury, 06-096 C.M.R. ch. 519 (last amended October 6, 2001), the Department issued a Notice of Interim Limits for the Discharge of Mercury to the District thereby administratively modifying WDL W002686 by establishing interim monthly average and daily maximum effluent concentration limits of 11.7 parts per trillion (ppt) and 17.6 ppt, respectively, and a minimum monitoring frequency requirement of four (4) tests per year for mercury. The previous permitting action established, and this permitting action is carrying forward a 1/Year monitoring frequency It is noted the limitations have been incorporated into Special Condition A, Effluent Limitations And Monitoring Requirements, of this permit.

38 M.R.S. § 420(1-B)(B)(1) provides that a facility is not in violation of the AWQC for mercury if the facility is in substantial compliance with an interim discharge limit established by the Department.

A review of the DMR data for the period January 2016 – October 2023 indicates values have been reported as follows:

Mercury (DMR = 8)

Value	Limit (ng/L)	Range (ng/L)	Mean (ng/L)
Average	11.7	4.76 -7.94	7.12
Daily Maximum	17.6	2.18 - 5.58	3.77

k. <u>Transported Wastes</u> – The previous permitting action authorized the District to receive up to 25,000 gpd of septage. Department rule 06-096 C.M.R. ch. 555, *Standards For The Addition of Transported Wastes to Wastewater Treatment Facilities*, limits the quantity of septage received at a facility to 1% of the design capacity of treatment facility if the facility utilizes a side stream or storage method of introduction into the influent

flow, or 0.5% of the design capacity of the facility if the facility does not utilize the side stream or storage method of introduction into the influent flow. The facility does utilize

the side stream/storage method of metering wastes into the facility's influent flow. With a design capacity of 2.65 MGD, 25,000 gpd only represents 0.94% of said capacity. The District has submitted an up-to-date Transported Waste Management Plan as an exhibit to their October 16, 2020, application for permit renewal.

The Department has reviewed and approved said plan and determined that under normal operating conditions, the receipt and treatment of 25,000 gpd of transported waste into the facility will not cause or contribute to upset conditions of the treatment process.

8. ANTI-BACKSLIDING

Federal regulation 40 CFR, §122.44(l) contains the criteria for what is often referred to as the anti-backsliding provisions of the Federal Water Pollution Control Act (Clean Water Act). In general, the regulation states that except for provisions specified in the regulation, effluent limitations, standards, or conditions must be at least as stringent as the final effluent limitations, standards, or conditions in the previous permit. Applicable exceptions include: (1) material and substantial alterations or additions to the permitted facility occurred after permit issuance which justify the application of a less stringent effluent limitation and (2) information is available which was not available at the time of the permit issuance (other than revised regulations, guidance, or test methods) and which would justify the application of less stringent effluent limitations at the time of permit issuance. With the exception of total aluminum and total zinc, all limitations in this permit are equally or more stringent than those in the previous permit.

9. ANTI-DEGREDATION

The Department has made a best professional judgment determination based on information gathered to date, that as permitted, the discharge will not cause or contribute the failure of the Androscoggin River to meet the standards for Class C classification and the designated uses of the waterbody will continue to be maintained and protected.

10. PUBLIC COMMENTS

Public notice of this application was made in the <u>Rumford Falls Times</u> newspaper on or about October 14,2020. The Department receives public comments on an application until the date a final agency action is taken on the application. Those persons receiving copies of draft permits must have at least 30 days in which to submit comments on the draft or to request a public hearing, pursuant to <u>Application Processing Procedures for Waste Discharge Licenses</u>, 06-096 C.M.R. ch. 522 (effective January 12, 2001).

11. DEPARTMENT CONTACTS

Additional information concerning this permitting action may be obtained from, and written comments sent to:

Benjamin Pendleton
Division of Water Quality Management
Bureau of Water Quality
Department of Environmental Protection
17 State House Station

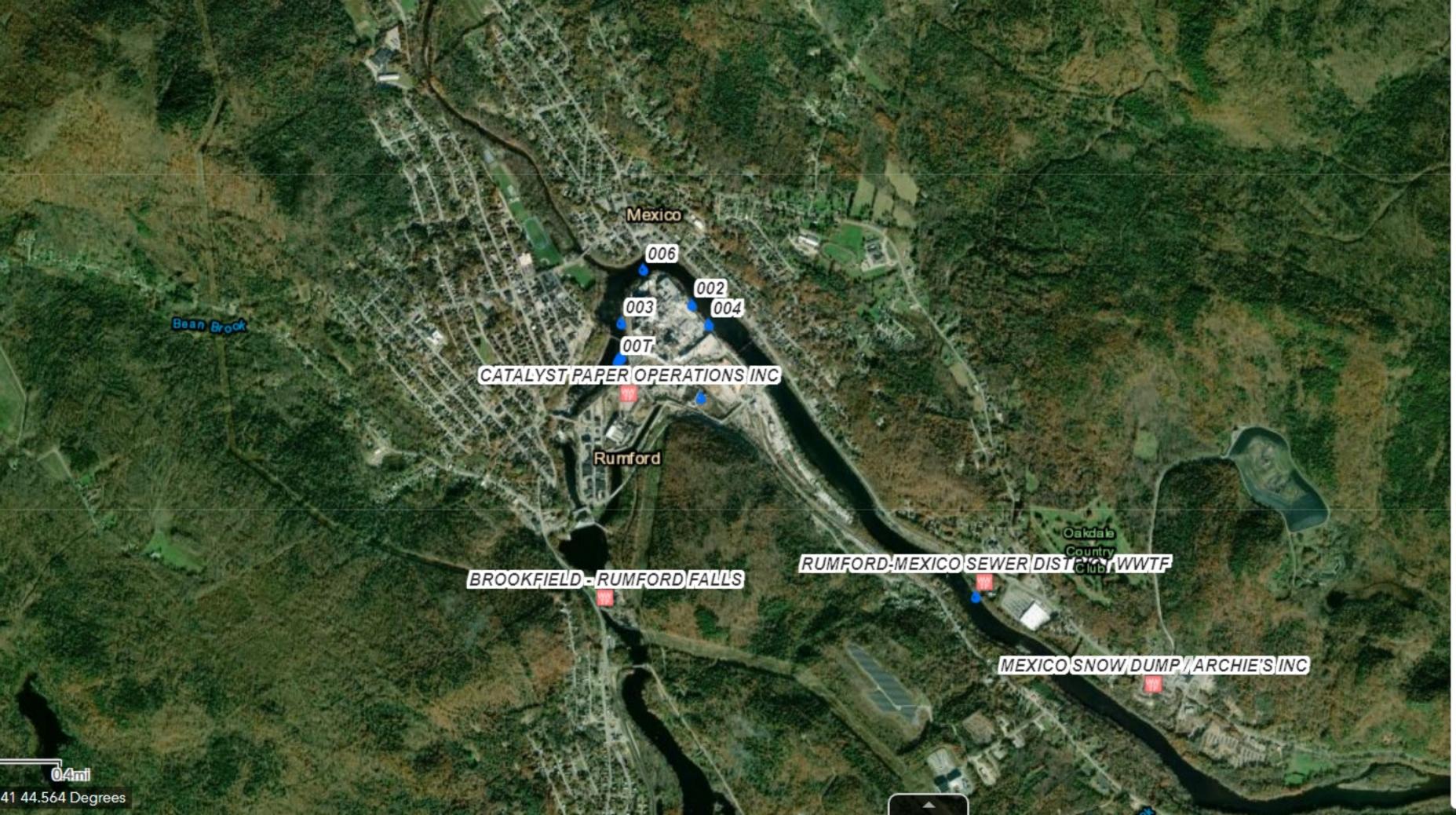
Augusta, Maine 04333-0017 Telephone: (207) 592-6871

e-mail: benjamin.s.pendleton@maine.gov

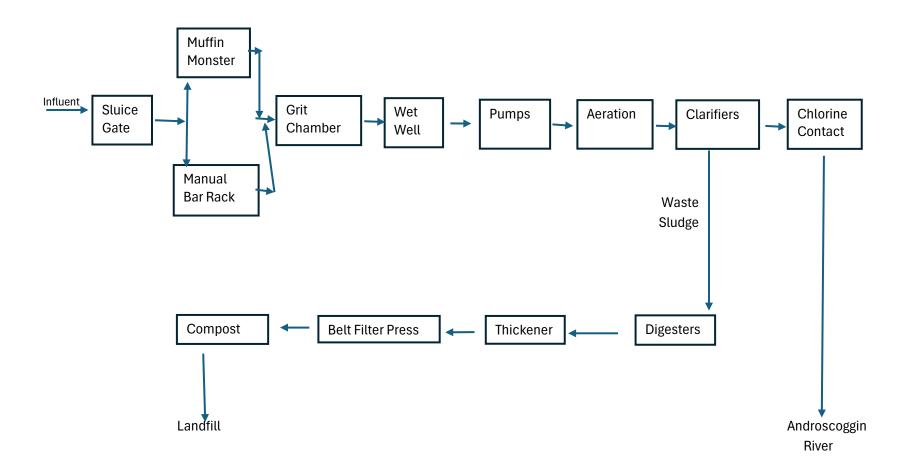
12. RESPONSE TO COMMENTS

During the period of September 23, 2024, through the issuance date of the final permit, the Department solicited comments on the Proposed draft MEPDES permit to be issued to the Rumford Mexico Sewerage District for the proposed discharge. The Department did not receive comments that resulted in any substantive change(s) in the terms and conditions of the permit. Therefore, the Department has not prepared a Response to Comments.

FACT SHEET ATTACHMENT A



FACT SHEET ATTACHMENT B



FACT SHEET ATTACHMENT C

FACILITY WET EVALUATION REPORT



Rapidmix: N

Facility: RUMFORD MEXICO SEWERAGE DISTRICT Permit Number: ME0100552 Report Date: 7/17/2024

Receiving Water: ANDROSCOGGIN RIVER

Diluition Factors: 1/4 Acute: 102.4136 Acute: 406.654 Chronic: 406.6543

Effluent Limits: Acute (%): 0.984 Chronic (%): 0.246 **Date range for Evaluation: From** 16/Jul/2019 **To:** 16/Jul/2024

Test Type: A_NOEL

Test Species: TROUT Test Date Result (%) Status

12/09/2019 100.000 OK

Species Summary:

Test Number: 1 **RP:** 6.200 **Min Result (%):** 100.000 **RP factor (%):** 16.129 **Status:** OK

Test Type: C_NOEL

Test Species: TROUT Test Date Result (%) Status

12/09/2019 100.000 OK

Species Summary:

Test Number: 1 **RP:** 6.200 **Min Result (%):** 100.000 **RP factor (%):** 16.129 **Status:** OK

Test Type: A_NOEL

Test Species: WATER FLEA Test Date Result (%) Status

12/09/2019 100.000 OK

Species Summary:

Test Type: C_NOEL

Test Species: WATER FLEA Test Date Result (%) Status

12/09/2019 100.000 OK

Species Summary:

Test Number: 1 **RP:** 6.200 **Min Result (%):** 100.000 **RP factor (%):** 16.129 **Status:** OK

FACT SHEET ATTACHMENT D

CHEMICAL TEST REPORT

Data entered into Toxscan for the period



21/Nov/2018 - 21/Nov/2023

					STATE OF WAINE
Facility Name:	RUMFORD MEXICO SEWERAGE		Permit Nu	ımber: N	ME0100552
	ALKALINITY				
		Test Date	Posult (us /l)	Lsthan	Status
			Result (ug/l)	N	Status
	ALUMINUM	06/18/2019	99000.000	IN	
	ALOMINOM				
		Test Date	Result (ug/l)	Lsthan	Status
		01/22/2019	34.700	N	
		06/18/2019	28.600	N	
		09/18/2019	52.600	N	
		11/25/2019	36.800	N	
		04/02/2020	38.300	N	
		11/04/2021	41.300	N	
		08/02/2022	44.300	N	
		03/16/2023	32.500	N	
	AMMONIA				
		Test Date	Result (ug/l)	Lsthan	Status
		01/22/2019	20000.000	N	
		06/18/2019	14000.000	N	
		09/18/2019	25000.000	N	
		11/25/2019	12000.000	N	
	ANTIMONY				
		Test Date	Result (ug/l)	Lsthan	Status
		06/18/2019	0.210	N	
	CHROMIUM	00/10/2019	0.210	14	
		Test Date	Result (ug/l)	Lsthan	Status
		09/18/2019	2.500	N	
		11/25/2019	1.600	N	
	COPPER				
		Test Date	Result (ug/l)	Lsthan	Status
		01/22/2019	12.200	N	
		06/18/2019	8.980	N	
		09/18/2019	18.900	N	
		11/25/2019	9.200	N	
		04/02/2020	8.410	N	
		11/04/2021	18.500	N	
		08/02/2022	22.900	N	
		03/16/2023	9.170	N	
	CYANIDE TOTAL				
		Test Date	Result (ug/l)	Lsthan	Status
		06/18/2019	6.500	N	
		09/18/2019	7.700	N	
	LEAD				
		Test Date	Result (ug/l)	Lsthan	Status
		01/22/2019	0.632	N	
		06/18/2019	0.538	N	
		09/18/2019	0.859	N	
		11/25/2019	0.731	N	
		04/02/2020	0.510	N	

	11/04/2021	0.588	N	
	08/02/2022	0.600	N	
	03/16/2023	0.440	N	
MERCURY				
	Test Date	Result (ng/l)	Lsthan	Status
	06/19/2019	3.450	N	
	04/02/2020	4.690	N	
	11/04/2021	2.950	N	
NICKEL				
	Test Date	Result (ug/l)	Lsthan	Status
	01/22/2019	1.200	N	5.05
	06/18/2019	1.730	N	
	09/18/2019	1.960	N	
	11/25/2019	1.240	N	
РН	, -,			
	Took Date	Decult (up /I)	Lathan	Chahua
	Test Date	Result (ug/l)	Lsthan	Status
SOLIDS	06/18/2019	6.950	N	
	Tast P-t-	Decute (co. (1)		C+-+
	Test Date	Result (ug/l)	Lsthan	Status
CRECTETS CONDUCTAN	06/18/2019	328000.000	N	
SPECIFIC CONDUCTAN	CE (UMHOS)			
	Test Date	Result (ug/l)	Lsthan	Status
	06/18/2019	660.000	N	
TOTAL CALCIUM				
	Test Date	Result (ug/l)	Lsthan	Status
	06/18/2019	16600.000	N	
TOTAL HARDNESS	00, 10, 2013	10000.000		
	Test Date	Result (ug/l)	Lsthan	Status
	06/18/2019	51800.000	N	
TOTAL MAGNESIUM				
	Test Date	Result (ug/l)	Lsthan	Status
	06/18/2019	2520.000	N	
TOTAL ORGANIC CARB	ON			
	Test Date	Result (ug/l)		Status
	06/18/2019	10000.000	N	
TOTAL RESIDUAL CHLO				
	Test Date	Result (ug/l)	Lsthan	Status
	06/18/2019	420.000	N	Status
	08/02/2022	340.000	N	
TOTAL SUSPENDED SO	LIDS			
	Test Date		Lsthan	Status
7710	06/18/2019	9000.000	N	
ZINC				
	Test Date	Result (ug/l)	Lsthan	Status
	01/22/2019	25.800	N	
	06/18/2019	25.500	N	
	09/18/2019	20.100	N	
	11/25/2019	53.900	N N	
	04/02/2020 11/04/2021	25.900 34.500	N N	
	08/02/2022	68.500	N	
	03/16/2023	23.500	N	

FACT SHEET ATTACHMENT E

STATE OF MAINE DEPARTMENT OF ENVIRONMENTAL PROTECTION

CHAPTER 530.2(D)(4) CERTIFICATION

MEPDES#	Facility Name	
<u>'</u>		

Sinc	Since the effective date of your permit, have there been;		YES Describe in comments section	
1	Increases in the number, types, and flows of industrial, commercial, or domestic discharges to the facility that in the judgment of the Department may cause the receiving water to become toxic?			
2	Changes in the condition or operations of the facility that may increase the toxicity of the discharge?			
3	Changes in storm water collection or inflow/infiltration affecting the facility that may increase the toxicity of the discharge?			
4	Increases in the type or volume of hauled wastes accepted by the facility?			
C	OMMENTS:			
N	ame (printed):			
Si	Ignature: Date:			

This document must be signed by the permittee or their legal representative.

This form may be used to meet the requirements of Chapter 530.2(D)(4). This Chapter requires all dischargers having waived or reduced toxic testing to file a statement with the Department describing changes to the waste being contributed to their system as outlined above. As an alternative, the discharger may submit a signed letter containing the same information.

Scheduled Toxicity Testing for the next calendar year

Test Conducted	1 st Quarter	2 nd Quarter	3 rd Quarter	4 th Quarter
WET Testing				
Priority Pollutant Testing				
Analytical Chemistry				
Other toxic parameters ¹				

Please place an "X" in each of the boxes that apply to when you will be conducting any one of the three test types during the next calendar year.

¹ This only applies to parameters where testing is required at a rate less frequently than quarterly.

MAINE POLLUTANT DISCHARGE ELIMINATION SYSTEM PERMIT STANDARD CONDITIONS APPLICABLE TO ALL PERMITS

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STANDARD CONDITIONS APPLICABLE TO ALL PERMITS

A. GENERAL PROVISIONS

- 1. **General compliance**. All discharges shall be consistent with the terms and conditions of this permit; any changes in production capacity or process modifications which result in changes in the quantity or the characteristics of the discharge must be authorized by an additional license or by modifications of this permit; it shall be a violation of the terms and conditions of this permit to discharge any pollutant not identified and authorized herein or to discharge in excess of the rates or quantities authorized herein or to violate any other conditions of this permit.
- **2. Other materials.** Other materials ordinarily produced or used in the operation of this facility, which have been specifically identified in the application, may be discharged at the maximum frequency and maximum level identified in the application, provided:
 - (a) They are not
 - (i) Designated as toxic or hazardous under the provisions of Sections 307 and 311, respectively, of the Federal Water Pollution Control Act; Title 38, Section 420, Maine Revised Statutes; or other applicable State Law; or
 - (ii) Known to be hazardous or toxic by the licensee.
 - (b) The discharge of such materials will not violate applicable water quality standards.
- **3. Duty to comply.** The permittee must comply with all conditions of this permit. Any permit noncompliance constitutes a violation of State law and the Clean Water Act and is grounds for enforcement action; for permit termination, revocation and reissuance, or modification; or denial of a permit renewal application.
 - (a) The permittee shall comply with effluent standards or prohibitions established under section 307(a) of the Clean Water Act, and 38 MRSA, §420 or Chapter 530.5 for toxic pollutants within the time provided in the regulations that establish these standards or prohibitions, even if the permit has not yet been modified to incorporate the requirement.
 - (b) Any person who violates any provision of the laws administered by the Department, including without limitation, a violation of the terms of any order, rule license, permit, approval or decision of the Board or Commissioner is subject to the penalties set forth in 38 MRSA, §349.
- **4. Duty to provide information.** The permittee shall furnish to the Department, within a reasonable time, any information which the Department may request to determine whether cause exists for modifying, revoking and reissuing, or terminating this permit or to determine compliance with this permit. The permittee shall also furnish to the Department upon request, copies of records required to be kept by this permit.
- **5. Permit actions.** This permit may be modified, revoked and reissued, or terminated for cause. The filing of a request by the permittee for a permit modification, revocation and reissuance, or termination, or a notification of planned changes or anticipated noncompliance does not stay any permit condition.
- **6. Reopener clause**. The Department reserves the right to make appropriate revisions to this permit in order to establish any appropriate effluent limitations, schedule of compliance or other provisions which may be authorized under 38 MRSA, §414-A(5).

STANDARD CONDITIONS APPLICABLE TO ALL PERMITS

- **7. Oil and hazardous substances.** Nothing in this permit shall be construed to preclude the institution of any legal action or relieve the permittee from any responsibilities, liabilities or penalties to which the permittee is or may be subject under section 311 of the Federal Clean Water Act; section 106 of the Federal Comprehensive Environmental Response, Compensation and Liability Act of 1980; or 38 MRSA §§ 1301, et. seq.
- **8.** Property rights. This permit does not convey any property rights of any sort, or any exclusive privilege.
- **9. Confidentiality of records.** 38 MRSA §414(6) reads as follows. "Any records, reports or information obtained under this subchapter is available to the public, except that upon a showing satisfactory to the department by any person that any records, reports or information, or particular part or any record, report or information, other than the names and addresses of applicants, license applications, licenses, and effluent data, to which the department has access under this subchapter would, if made public, divulge methods or processes that are entitled to protection as trade secrets, these records, reports or information must be confidential and not available for public inspection or examination. Any records, reports or information may be disclosed to employees or authorized representatives of the State or the United States concerned with carrying out this subchapter or any applicable federal law, and to any party to a hearing held under this section on terms the commissioner may prescribe in order to protect these confidential records, reports and information, as long as this disclosure is material and relevant to any issue under consideration by the department."
- **10. Duty to reapply.** If the permittee wishes to continue an activity regulated by this permit after the expiration date of this permit, the permittee must apply for and obtain a new permit.
- 11. Other laws. The issuance of this permit does not authorize any injury to persons or property or invasion of other property rights, nor does it relieve the permittee if its obligation to comply with other applicable Federal, State or local laws and regulations.
- **12. Inspection and entry**. The permittee shall allow the Department, or an authorized representative (including an authorized contractor acting as a representative of the EPA Administrator), upon presentation of credentials and other documents as may be required by law, to:
 - (a) Enter upon the permittee's premises where a regulated facility or activity is located or conducted, or where records must be kept under the conditions of this permit;
 - (b) Have access to and copy, at reasonable times, any records that must be kept under the conditions of this permit;
 - (c) Inspect at reasonable times any facilities, equipment (including monitoring and control equipment), practices, or operations regulated or required under this permit; and
 - (d) Sample or monitor at reasonable times, for the purposes of assuring permit compliance or as otherwise authorized by the Clean Water Act, any substances or parameters at any location.

B. OPERATION AND MAINTENACE OF FACILITIES

- 1. General facility requirements.
 - (a) The permittee shall collect all waste flows designated by the Department as requiring treatment and discharge them into an approved waste treatment facility in such a manner as to

STANDARD CONDITIONS APPLICABLE TO ALL PERMITS

maximize removal of pollutants unless authorization to the contrary is obtained from the Department.

- (b) The permittee shall at all times maintain in good working order and operate at maximum efficiency all waste water collection, treatment and/or control facilities.
- (c) All necessary waste treatment facilities will be installed and operational prior to the discharge of any wastewaters.
- (d) Final plans and specifications must be submitted to the Department for review prior to the construction or modification of any treatment facilities.
- (e) The permittee shall install flow measuring facilities of a design approved by the Department.
- (f) The permittee must provide an outfall of a design approved by the Department which is placed in the receiving waters in such a manner that the maximum mixing and dispersion of the wastewaters will be achieved as rapidly as possible.
- **2. Proper operation and maintenance.** The permittee shall at all times properly operate and maintain all facilities and systems of treatment and control (and related appurtenances) which are installed or used by the permittee to achieve compliance with the conditions of this permit. Proper operation and maintenance also includes adequate laboratory controls and appropriate quality assurance procedures. This provision requires the operation of back-up or auxiliary facilities or similar systems which are installed by a permittee only when the operation is necessary to achieve compliance with the conditions of the permit.
- **3.** Need to halt or reduce activity not a defense. It shall not be a defense for a permittee in an enforcement action that it would have been necessary to halt or reduce the permitted activity in order to maintain compliance with the conditions of this permit.
- **4. Duty to mitigate.** The permittee shall take all reasonable steps to minimize or prevent any discharge or sludge use or disposal in violation of this permit which has a reasonable likelihood of adversely affecting human health or the environment.

5. Bypasses.

- (a) Definitions.
 - (i) Bypass means the intentional diversion of waste streams from any portion of a treatment facility.
 - (ii) Severe property damage means substantial physical damage to property, damage to the treatment facilities which causes them to become inoperable, or substantial and permanent loss of natural resources which can reasonably be expected to occur in the absence of a bypass. Severe property damage does not mean economic loss caused by delays in production.
- (b) Bypass not exceeding limitations. The permittee may allow any bypass to occur which does not cause effluent limitations to be exceeded, but only if it also is for essential maintenance to assure efficient operation. These bypasses are not subject to the provisions of paragraphs (c) and (d) of this section.
- (c) Notice.
 - (i) Anticipated bypass. If the permittee knows in advance of the need for a bypass, it shall submit prior notice, if possible at least ten days before the date of the bypass.

STANDARD CONDITIONS APPLICABLE TO ALL PERMITS

(ii) Unanticipated bypass. The permittee shall submit notice of an unanticipated bypass as required in paragraph D(1)(f), below. (24-hour notice).

(d) Prohibition of bypass.

- (i) Bypass is prohibited, and the Department may take enforcement action against a permittee for bypass, unless:
 - (A) Bypass was unavoidable to prevent loss of life, personal injury, or severe property damage:
 - (B) There were no feasible alternatives to the bypass, such as the use of auxiliary treatment facilities, retention of untreated wastes, or maintenance during normal periods of equipment downtime. This condition is not satisfied if adequate back-up equipment should have been installed in the exercise of reasonable engineering judgment to prevent a bypass which occurred during normal periods of equipment downtime or preventive maintenance; and
 - (C) The permittee submitted notices as required under paragraph (c) of this section.
- (ii) The Department may approve an anticipated bypass, after considering its adverse effects, if the Department determines that it will meet the three conditions listed above in paragraph (d)(i) of this section.

6. Upsets.

- (a) Definition. Upset means an exceptional incident in which there is unintentional and temporary noncompliance with technology based permit effluent limitations because of factors beyond the reasonable control of the permittee. An upset does not include noncompliance to the extent caused by operational error, improperly designed treatment facilities, inadequate treatment facilities, lack of preventive maintenance, or careless or improper operation.
- (b) Effect of an upset. An upset constitutes an affirmative defense to an action brought for noncompliance with such technology based permit effluent limitations if the requirements of paragraph (c) of this section are met. No determination made during administrative review of claims that noncompliance was caused by upset, and before an action for noncompliance, is final administrative action subject to judicial review.
- (c) Conditions necessary for a demonstration of upset. A permittee who wishes to establish the affirmative defense of upset shall demonstrate, through properly signed, contemporaneous operating logs, or other relevant evidence that:
 - (i) An upset occurred and that the permittee can identify the cause(s) of the upset;
 - (ii) The permitted facility was at the time being properly operated; and
 - (iii) The permittee submitted notice of the upset as required in paragraph D(1)(f), below. (24 hour notice).
 - (iv) The permittee complied with any remedial measures required under paragraph B(4).
- (d) Burden of proof. In any enforcement proceeding the permittee seeking to establish the occurrence of an upset has the burden of proof.

STANDARD CONDITIONS APPLICABLE TO ALL PERMITS

C. MONITORING AND RECORDS

- 1. General Requirements. This permit shall be subject to such monitoring requirements as may be reasonably required by the Department including the installation, use and maintenance of monitoring equipment or methods (including, where appropriate, biological monitoring methods). The permittee shall provide the Department with periodic reports on the proper Department reporting form of monitoring results obtained pursuant to the monitoring requirements contained herein.
- 2. Representative sampling. Samples and measurements taken as required herein shall be representative of the volume and nature of the monitored discharge. If effluent limitations are based wholly or partially on quantities of a product processed, the permittee shall ensure samples are representative of times when production is taking place. Where discharge monitoring is required when production is less than 50%, the resulting data shall be reported as a daily measurement but not included in computation of averages, unless specifically authorized by the Department.

3. Monitoring and records.

- (a) Samples and measurements taken for the purpose of monitoring shall be representative of the monitored activity.
- (b) Except for records of monitoring information required by this permit related to the permittee's sewage sludge use and disposal activities, which shall be retained for a period of at least five years, the permittee shall retain records of all monitoring information, including all calibration and maintenance records and all original strip chart recordings for continuous monitoring instrumentation, copies of all reports required by this permit, and records of all data used to complete the application for this permit, for a period of at least 3 years from the date of the sample, measurement, report or application. This period may be extended by request of the Department at any time.
- (c) Records of monitoring information shall include:
 - (i) The date, exact place, and time of sampling or measurements;
 - (ii) The individual(s) who performed the sampling or measurements;
 - (iii) The date(s) analyses were performed;
 - (iv) The individual(s) who performed the analyses;
 - (v) The analytical techniques or methods used; and
 - (vi) The results of such analyses.
- (d) Monitoring results must be conducted according to test procedures approved under 40 CFR part 136, unless other test procedures have been specified in the permit.
- (e) State law provides that any person who tampers with or renders inaccurate any monitoring devices or method required by any provision of law, or any order, rule license, permit approval or decision is subject to the penalties set forth in 38 MRSA, §349.

STANDARD CONDITIONS APPLICABLE TO ALL PERMITS

D. REPORTING REQUIREMENTS

1. Reporting requirements.

- (a) Planned changes. The permittee shall give notice to the Department as soon as possible of any planned physical alterations or additions to the permitted facility. Notice is required only when:
 - (i) The alteration or addition to a permitted facility may meet one of the criteria for determining whether a facility is a new source in 40 CFR 122.29(b); or
 - (ii) The alteration or addition could significantly change the nature or increase the quantity of pollutants discharged. This notification applies to pollutants which are subject neither to effluent limitations in the permit, nor to notification requirements under Section D(4).
 - (iii) The alteration or addition results in a significant change in the permittee's sludge use or disposal practices, and such alteration, addition, or change may justify the application of permit conditions that are different from or absent in the existing permit, including notification of additional use or disposal sites not reported during the permit application process or not reported pursuant to an approved land application plan;
- (b) Anticipated noncompliance. The permittee shall give advance notice to the Department of any planned changes in the permitted facility or activity which may result in noncompliance with permit requirements.
- (c) Transfers. This permit is not transferable to any person except upon application to and approval of the Department pursuant to 38 MRSA, § 344 and Chapters 2 and 522.
- (d) Monitoring reports. Monitoring results shall be reported at the intervals specified elsewhere in this permit.
 - (i) Monitoring results must be reported on a Discharge Monitoring Report (DMR) or forms provided or specified by the Department for reporting results of monitoring of sludge use or disposal practices.
 - (ii) If the permittee monitors any pollutant more frequently than required by the permit using test procedures approved under 40 CFR part 136 or as specified in the permit, the results of this monitoring shall be included in the calculation and reporting of the data submitted in the DMR or sludge reporting form specified by the Department.
 - (iii) Calculations for all limitations which require averaging of measurements shall utilize an arithmetic mean unless otherwise specified by the Department in the permit.
- (e) Compliance schedules. Reports of compliance or noncompliance with, or any progress reports on, interim and final requirements contained in any compliance schedule of this permit shall be submitted no later than 14 days following each schedule date.
- (f) Twenty-four hour reporting.
 - (i) The permittee shall report any noncompliance which may endanger health or the environment. Any information shall be provided orally within 24 hours from the time the permittee becomes aware of the circumstances. A written submission shall also be provided within 5 days of the time the permittee becomes aware of the circumstances. The written submission shall contain a description of the noncompliance and its cause; the period of noncompliance, including exact dates and times, and if the noncompliance

STANDARD CONDITIONS APPLICABLE TO ALL PERMITS

has not been corrected, the anticipated time it is expected to continue; and steps taken or planned to reduce, eliminate, and prevent reoccurrence of the noncompliance.

- (ii) The following shall be included as information which must be reported within 24 hours under this paragraph.
 - (A) Any unanticipated bypass which exceeds any effluent limitation in the permit.
 - (B) Any upset which exceeds any effluent limitation in the permit.
 - (C) Violation of a maximum daily discharge limitation for any of the pollutants listed by the Department in the permit to be reported within 24 hours.
- (iii) The Department may waive the written report on a case-by-case basis for reports under paragraph (f)(ii) of this section if the oral report has been received within 24 hours.
- (g) Other noncompliance. The permittee shall report all instances of noncompliance not reported under paragraphs (d), (e), and (f) of this section, at the time monitoring reports are submitted. The reports shall contain the information listed in paragraph (f) of this section.
- (h) Other information. Where the permittee becomes aware that it failed to submit any relevant facts in a permit application, or submitted incorrect information in a permit application or in any report to the Department, it shall promptly submit such facts or information.
- **2. Signatory requirement**. All applications, reports, or information submitted to the Department shall be signed and certified as required by Chapter 521, Section 5 of the Department's rules. State law provides that any person who knowingly makes any false statement, representation or certification in any application, record, report, plan or other document filed or required to be maintained by any order, rule, permit, approval or decision of the Board or Commissioner is subject to the penalties set forth in 38 MRSA, §349.
- **3.** Availability of reports. Except for data determined to be confidential under A(9), above, all reports prepared in accordance with the terms of this permit shall be available for public inspection at the offices of the Department. As required by State law, effluent data shall not be considered confidential. Knowingly making any false statement on any such report may result in the imposition of criminal sanctions as provided by law.
- **4.** Existing manufacturing, commercial, mining, and silvicultural dischargers. In addition to the reporting requirements under this Section, all existing manufacturing, commercial, mining, and silvicultural dischargers must notify the Department as soon as they know or have reason to believe:
 - (a) That any activity has occurred or will occur which would result in the discharge, on a routine or frequent basis, of any toxic pollutant which is not limited in the permit, if that discharge will exceed the highest of the following "notification levels":
 - (i) One hundred micrograms per liter (100 ug/l);
 - (ii) Two hundred micrograms per liter (200 ug/l) for acrolein and acrylonitrile; five hundred micrograms per liter (500 ug/l) for 2,4-dinitrophenol and for 2-methyl-4,6-dinitrophenol; and one milligram per liter (1 mg/l) for antimony;
 - (iii) Five (5) times the maximum concentration value reported for that pollutant in the permit application in accordance with Chapter 521 Section 4(g)(7); or
 - (iv) The level established by the Department in accordance with Chapter 523 Section 5(f).

STANDARD CONDITIONS APPLICABLE TO ALL PERMITS

- (b) That any activity has occurred or will occur which would result in any discharge, on a non-routine or infrequent basis, of a toxic pollutant which is not limited in the permit, if that discharge will exceed the highest of the following ``notification levels":
 - (i) Five hundred micrograms per liter (500 ug/l);
 - (ii) One milligram per liter (1 mg/l) for antimony;
 - (iii) Ten (10) times the maximum concentration value reported for that pollutant in the permit application in accordance with Chapter 521 Section 4(g)(7); or
 - (iv) The level established by the Department in accordance with Chapter 523 Section 5(f).

5. Publicly owned treatment works.

- (a) All POTWs must provide adequate notice to the Department of the following:
 - (i) Any new introduction of pollutants into the POTW from an indirect discharger which would be subject to section 301 or 306 of CWA or Chapter 528 if it were directly discharging those pollutants.
 - (ii) Any substantial change in the volume or character of pollutants being introduced into that POTW by a source introducing pollutants into the POTW at the time of issuance of the permit.
 - (iii) For purposes of this paragraph, adequate notice shall include information on (A) the quality and quantity of effluent introduced into the POTW, and (B) any anticipated impact of the change on the quantity or quality of effluent to be discharged from the POTW.
- (b) When the effluent discharged by a POTW for a period of three consecutive months exceeds 80 percent of the permitted flow, the permittee shall submit to the Department a projection of loadings up to the time when the design capacity of the treatment facility will be reached, and a program for maintaining satisfactory treatment levels consistent with approved water quality management plans.

E. OTHER REQUIREMENTS

- **1.** Emergency action power failure. Within thirty days after the effective date of this permit, the permittee shall notify the Department of facilities and plans to be used in the event the primary source of power to its wastewater pumping and treatment facilities fails as follows.
 - (a) For municipal sources. During power failure, all wastewaters which are normally treated shall receive a minimum of primary treatment and disinfection. Unless otherwise approved, alternate power supplies shall be provided for pumping stations and treatment facilities. Alternate power supplies shall be on-site generating units or an outside power source which is separate and independent from sources used for normal operation of the wastewater facilities.
 - (b) For industrial and commercial sources. The permittee shall either maintain an alternative power source sufficient to operate the wastewater pumping and treatment facilities or halt, reduce or otherwise control production and or all discharges upon reduction or loss of power to the wastewater pumping or treatment facilities.

STANDARD CONDITIONS APPLICABLE TO ALL PERMITS

- **2. Spill prevention.** (applicable only to industrial sources) Within six months of the effective date of this permit, the permittee shall submit to the Department for review and approval, with or without conditions, a spill prevention plan. The plan shall delineate methods and measures to be taken to prevent and or contain any spills of pulp, chemicals, oils or other contaminates and shall specify means of disposal and or treatment to be used.
- 3. **Removed substances.** Solids, sludges trash rack cleanings, filter backwash, or other pollutants removed from or resulting from the treatment or control of waste waters shall be disposed of in a manner approved by the Department.
- 4. **Connection to municipal sewer.** (applicable only to industrial and commercial sources) All wastewaters designated by the Department as treatable in a municipal treatment system will be cosigned to that system when it is available. This permit will expire 90 days after the municipal treatment facility becomes available, unless this time is extended by the Department in writing.
- **F. DEFINITIONS.** For the purposes of this permit, the following definitions shall apply. Other definitions applicable to this permit may be found in Chapters 520 through 529 of the Department's rules

Average means the arithmetic mean of values taken at the frequency required for each parameter over the specified period. For bacteria, the average shall be the geometric mean.

Average monthly discharge limitation means the highest allowable average of daily discharges over a calendar month, calculated as the sum of all daily discharges measured during a calendar month divided by the number of daily discharges measured during that month. Except, however, bacteriological tests may be calculated as a geometric mean.

Average weekly discharge limitation means the highest allowable average of daily discharges over a calendar week, calculated as the sum of all daily discharges measured during a calendar week divided by the number of daily discharges measured during that week.

Best management practices ("BMPs") means schedules of activities, prohibitions of practices, maintenance procedures, and other management practices to prevent or reduce the pollution of waters of the State. BMPs also include treatment requirements, operating procedures, and practices to control plant site runoff, spillage or leaks, sludge or waste disposal, or drainage from raw material storage.

Composite sample means a sample consisting of a minimum of eight grab samples collected at equal intervals during a 24 hour period (or a lesser period as specified in the section on monitoring and reporting) and combined proportional to the flow over that same time period.

Continuous discharge means a discharge which occurs without interruption throughout the operating hours of the facility, except for infrequent shutdowns for maintenance, process changes, or other similar activities.

Daily discharge means the discharge of a pollutant measured during a calendar day or any 24-hour period that reasonably represents the calendar day for purposes of sampling. For pollutants with limitations expressed in units of mass, the daily discharge is calculated as the total mass of the pollutant discharged over the day. For pollutants with limitations expressed in other units of measurement, the daily discharge is calculated as the average measurement of the pollutant over the day.

STANDARD CONDITIONS APPLICABLE TO ALL PERMITS

Discharge Monitoring Report ("**DMR**") means the EPA uniform national form, including any subsequent additions, revisions, or modifications for the reporting of self-monitoring results by permittees. DMRs must be used by approved States as well as by EPA. EPA will supply DMRs to any approved State upon request. The EPA national forms may be modified to substitute the State Agency name, address, logo, and other similar information, as appropriate, in place of EPA's.

Flow weighted composite sample means a composite sample consisting of a mixture of aliquots collected at a constant time interval, where the volume of each aliquot is proportional to the flow rate of the discharge.

Grab sample means an individual sample collected in a period of less than 15 minutes.

Interference means a Discharge which, alone or in conjunction with a discharge or discharges from other sources, both:

- (1) Inhibits or disrupts the POTW, its treatment processes or operations, or its sludge processes, use or disposal; and
- (2) Therefore is a cause of a violation of any requirement of the POTW's NPDES permit (including an increase in the magnitude or duration of a violation) or of the prevention of sewage sludge use or disposal in compliance with the following statutory provisions and regulations or permits issued thereunder (or more stringent State or local regulations): Section 405 of the Clean Water Act, the Solid Waste Disposal Act (SWDA) (including title II, more commonly referred to as the Resource Conservation and Recovery Act (RCRA), and including State regulations contained in any State sludge management plan prepared pursuant to subtitle D of the SWDA), the Clean Air Act, the Toxic Substances Control Act, and the Marine Protection, Research and Sanctuaries Act.

Maximum daily discharge limitation means the highest allowable daily discharge.

New source means any building, structure, facility, or installation from which there is or may be a discharge of pollutants, the construction of which commenced:

- (a) After promulgation of standards of performance under section 306 of CWA which are applicable to such source, or
- (b) After proposal of standards of performance in accordance with section 306 of CWA which are applicable to such source, but only if the standards are promulgated in accordance with section 306 within 120 days of their proposal.

Pass through means a discharge which exits the POTW into waters of the State in quantities or concentrations which, alone or in conjunction with a discharge or discharges from other sources, is a cause of a violation of any requirement of the POTW's NPDES permit (including an increase in the magnitude or duration of a violation).

Permit means an authorization, license, or equivalent control document issued by EPA or an approved State to implement the requirements of 40 CFR parts 122, 123 and 124. Permit includes an NPDES general permit (Chapter 529). Permit does not include any permit which has not yet been the subject of final agency action, such as a draft permit or a proposed permit.

Person means an individual, firm, corporation, municipality, quasi-municipal corporation, state agency, federal agency or other legal entity.

MAINE POLLUTANT DISCHARGE ELIMINATION SYSTEM PERMIT STANDARD CONDITIONS APPLICABLE TO ALL PERMITS

Point source means any discernible, confined and discrete conveyance, including, but not limited to, any pipe, ditch, channel, tunnel, conduit, well, discrete fissure, container, rolling stock, concentrated animal feeding operation or vessel or other floating craft, from which pollutants are or may be discharged.

Pollutant means dredged spoil, solid waste, junk, incinerator residue, sewage, refuse, effluent, garbage, sewage sludge, munitions, chemicals, biological or radiological materials, oil, petroleum products or byproducts, heat, wrecked or discarded equipment, rock, sand, dirt and industrial, municipal, domestic, commercial or agricultural wastes of any kind.

Process wastewater means any water which, during manufacturing or processing, comes into direct contact with or results from the production or use of any raw material, intermediate product, finished product, byproduct, or waste product.

Publicly owned treatment works ("**POTW**") means any facility for the treatment of pollutants owned by the State or any political subdivision thereof, any municipality, district, quasi-municipal corporation or other public entity.

Septage means, for the purposes of this permit, any waste, refuse, effluent sludge or other material removed from a septic tank, cesspool, vault privy or similar source which concentrates wastes or to which chemicals have been added. Septage does not include wastes from a holding tank.

Time weighted composite means a composite sample consisting of a mixture of equal volume aliquots collected over a constant time interval.

Toxic pollutant includes any pollutant listed as toxic under section 307(a)(1) or, in the case of sludge use or disposal practices, any pollutant identified in regulations implementing section 405(d) of the CWA. Toxic pollutant also includes those substances or combination of substances, including disease causing agents, which after discharge or upon exposure, ingestion, inhalation or assimilation into any organism, including humans either directly through the environment or indirectly through ingestion through food chains, will, on the basis of information available to the board either alone or in combination with other substances already in the receiving waters or the discharge, cause death, disease, abnormalities, cancer, genetic mutations, physiological malfunctions, including malfunctions in reproduction, or physical deformations in such organism or their offspring.

Wetlands means those areas that are inundated or saturated by surface or ground water at a frequency and duration sufficient to support, and that under normal circumstances do support, a prevalence of vegetation typically adapted for life in saturated soil conditions. Wetlands generally include swamps, marshes, bogs, and similar areas.

Whole effluent toxicity means the aggregate toxic effect of an effluent measured directly by a toxicity test.



DEP INFORMATION SHEET

Appealing a Department Licensing Decision

Dated: August 2021 Contact: (207) 314-1458

SUMMARY

This document provides information regarding a person's rights and obligations in filing an administrative or judicial appeal of a licensing decision made by the Department of Environmental Protection's (DEP) Commissioner.

Except as provided below, there are two methods available to an aggrieved person seeking to appeal a licensing decision made by the DEP Commissioner: (1) an administrative process before the Board of Environmental Protection (Board); or (2) a judicial process before Maine's Superior Court. An aggrieved person seeking review of a licensing decision over which the Board had original jurisdiction may seek judicial review in Maine's Superior Court.

A judicial appeal of final action by the Commissioner or the Board regarding an application for an expedited wind energy development (35-A M.R.S. § 3451(4)) or a general permit for an offshore wind energy demonstration project (38 M.R.S. § 480-HH(1)) or a general permit for a tidal energy demonstration project (38 M.R.S. § 636-A) must be taken to the Supreme Judicial Court sitting as the Law Court.

I. ADMINISTRATIVE APPEALS TO THE BOARD

LEGAL REFERENCES

A person filing an appeal with the Board should review Organization and Powers, 38 M.R.S. §§ 341-D(4) and 346; the Maine Administrative Procedure Act, 5 M.R.S. § 11001; and the DEP's <u>Rule Concerning the Processing of Applications and Other Administrative Matters (Chapter 2)</u>, 06-096 C.M.R. ch. 2.

DEADLINE TO SUBMIT AN APPEAL TO THE BOARD

Not more than 30 days following the filing of a license decision by the Commissioner with the Board, an aggrieved person may appeal to the Board for review of the Commissioner's decision. The filing of an appeal with the Board, in care of the Board Clerk, is complete when the Board receives the submission by the close of business on the due date (5:00 p.m. on the 30th calendar day from which the Commissioner's decision was filed with the Board, as determined by the received time stamp on the document or electronic mail). Appeals filed after 5:00 p.m. on the 30th calendar day from which the Commissioner's decision was filed with the Board will be dismissed as untimely, absent a showing of good cause.

HOW TO SUBMIT AN APPEAL TO THE BOARD

An appeal to the Board may be submitted via postal mail or electronic mail and must contain all signatures and required appeal contents. An electronic filing must contain the scanned original signature of the appellant(s). The appeal documents must be sent to the following address.

Chair, Board of Environmental Protection c/o Board Clerk 17 State House Station Augusta, ME 04333-0017 ruth.a.burke@maine.gov The DEP may also request the submittal of the original signed paper appeal documents when the appeal is filed electronically. The risk of material not being received in a timely manner is on the sender, regardless of the method used.

At the time an appeal is filed with the Board, the appellant must send a copy of the appeal to: (1) the Commissioner of the DEP (Maine Department of Environmental Protection, 17 State House Station, Augusta, Maine 04333-0017); (2) the licensee; and if a hearing was held on the application, (3) any intervenors in that hearing proceeding. Please contact the DEP at 207-287-7688 with questions or for contact information regarding a specific licensing decision.

REQUIRED APPEAL CONTENTS

A complete appeal must contain the following information at the time the appeal is submitted.

- 1. *Aggrieved status*. The appeal must explain how the appellant has standing to bring the appeal. This requires an explanation of how the appellant may suffer a particularized injury as a result of the Commissioner's decision.
- 2. The findings, conclusions, or conditions objected to or believed to be in error. The appeal must identify the specific findings of fact, conclusions of law, license conditions, or other aspects of the written license decision or of the license review process that the appellant objects to or believes to be in error.
- 3. The basis of the objections or challenge. For the objections identified in Item #2, the appeal must state why the appellant believes that the license decision is incorrect and should be modified or reversed. If possible, the appeal should cite specific evidence in the record or specific licensing criteria that the appellant believes were not properly considered or fully addressed.
- 4. *The remedy sought.* This can range from reversal of the Commissioner's decision on the license to changes in specific license conditions.
- 5. *All the matters to be contested.* The Board will limit its consideration to those matters specifically raised in the written notice of appeal.
- 6. Request for hearing. If the appellant wishes the Board to hold a public hearing on the appeal, a request for hearing must be filed as part of the notice of appeal, and it must include an offer of proof regarding the testimony and other evidence that would be presented at the hearing. The offer of proof must consist of a statement of the substance of the evidence, its relevance to the issues on appeal, and whether any witnesses would testify. The Board will hear the arguments in favor of and in opposition to a hearing on the appeal and the presentations on the merits of an appeal at a regularly scheduled meeting. If the Board decides to hold a public hearing on an appeal, that hearing will then be scheduled for a later date.

OTHER CONSIDERATIONS IN APPEALING A DECISION TO THE BOARD

1. *Be familiar with all relevant material in the DEP record.* A license application file is public information, subject to any applicable statutory exceptions, and is made accessible by the DEP. Upon request, the DEP will make application materials available to review and photocopy during normal working hours. There may be a charge for copies or copying services.

- 2. Be familiar with the regulations and laws under which the application was processed, and the procedural rules governing the appeal. DEP staff will provide this information upon request and answer general questions regarding the appeal process.
- 3. The filing of an appeal does not operate as a stay to any decision. If a license has been granted and it has been appealed, the license normally remains in effect pending the processing of the appeal. Unless a stay of the decision is requested and granted, a licensee may proceed with a project pending the outcome of an appeal, but the licensee runs the risk of the decision being reversed or modified as a result of the appeal.

WHAT TO EXPECT ONCE YOU FILE A TIMELY APPEAL WITH THE BOARD

The Board will acknowledge receipt of an appeal, and it will provide the name of the DEP project manager assigned to the specific appeal. The notice of appeal, any materials admitted by the Board as supplementary evidence, any materials admitted in response to the appeal, relevant excerpts from the DEP's administrative record for the application, and the DEP staff's recommendation, in the form of a proposed Board Order, will be provided to Board members. The appellant, the licensee, and parties of record are notified in advance of the date set for the Board's consideration of an appeal or request for a hearing. The appellant and the licensee will have an opportunity to address the Board at the Board meeting. The Board will decide whether to hold a hearing on appeal when one is requested before deciding the merits of the appeal. The Board's decision on appeal may be to affirm all or part, affirm with conditions, order a hearing to be held as expeditiously as possible, reverse all or part of the decision of the Commissioner, or remand the matter to the Commissioner for further proceedings. The Board will notify the appellant, the licensee, and parties of record of its decision on appeal.

II. JUDICIAL APPEALS

Maine law generally allows aggrieved persons to appeal final Commissioner or Board licensing decisions to Maine's Superior Court (see 38 M.R.S. § 346(1); 06-096 C.M.R. ch. 2; 5 M.R.S. § 11001; and M.R. Civ. P. 80C). A party's appeal must be filed with the Superior Court within 30 days of receipt of notice of the Board's or the Commissioner's decision. For any other person, an appeal must be filed within 40 days of the date the decision was rendered. An appeal to court of a license decision regarding an expedited wind energy development, a general permit for an offshore wind energy demonstration project, or a general permit for a tidal energy demonstration project may only be taken directly to the Maine Supreme Judicial Court. See 38 M.R.S. § 346(4).

Maine's Administrative Procedure Act, DEP statutes governing a particular matter, and the Maine Rules of Civil Procedure must be consulted for the substantive and procedural details applicable to judicial appeals.

ADDITIONAL INFORMATION

If you have questions or need additional information on the appeal process, for administrative appeals contact the Board Clerk at 207-287-2811 or the Board Executive Analyst at 207-314-1458 bill.hinkel@maine.gov, or for judicial appeals contact the court clerk's office in which the appeal will be filed.

Note: This information sheet, in conjunction with a review of the statutory and regulatory provisions referred to herein, is provided to help a person to understand their rights and obligations in filing an administrative or judicial appeal. The DEP provides this information sheet for general guidance only; it is not intended for use as a legal reference. Maine law governs an appellant's rights.